# JOE GQABI DISTRICT MUNICIPALITY



# 2018/19 TO 2020/21 MEDIUM TERM REVENUE AND EXPENDITURE FORECASTS

(Approved by Council)

31 May 2018

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# Part 1 – Annual Budget

# 1.1 Mayor's Report

To be distributed during the Council meeting.

#### 1.2 Council Resolutions

- 1. The Council of Joe Gqabi District Municipality, acting in terms of section 16 of the Local Government: Municipal Finance Management Act (MFMA), (Act 56 of 2003) tables:
  - 1.1. The annual budget of the municipality for the financial year 2018/19 and indicative allocations for the two projected outer years 2019/20 and 2020/21; and the multi-year and single-year capital appropriations as set out in the following tables:
    - 1.1.1.Budgeted Financial Performance (revenue and expenditure by standard classification) as contained in Table 12;
    - 1.1.2.Budgeted Financial Performance (revenue and expenditure by municipal vote) as contained in Table 13;
    - 1.1.3. Budgeted Financial Performance (revenue by source and expenditure by type) as contained in Table 14; and
    - 1.1.4. Multi-year and single-year capital appropriations by municipal vote and standard classification and associated funding by source as contained in Table 15.
  - 1.2. The financial position, cash flow budget and cash-backed reserve/accumulated surplus are tabled as set out in the following tables:
    - 1.2.1. Budgeted Financial Position as contained in Table 16;
    - 1.2.2. Budgeted Cash Flows as contained in Table 17; and
    - 1.2.3. Cash backed reserves and accumulated surplus reconciliation as contained in Table 23;
- 2. The revised Integrated Development Plan (IDP) is tabled as reflected in the agenda.
- 3. The Council of Joe Gqabi District Municipality, acting in terms of section 24(2)(c)(i) and (ii) of the MFMA, sections 74 and 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) tables the tariffs for the provision of water and sanitation.
- 4. The measurable performance objectives for capital and operating expenditure by vote for each year of the medium term revenue and expenditure framework as set out in Supporting Table SA7 be noted.
- 5. The Budget related policies including any amendments are tabled for the budget year 2018/19.
- 6. The allocation of R40.2 million and R15.1 million to The Department of Roads Project and Working for Water/Wetlands Projects, respectively are spent in accordance with the terms of the relevant Service Level Agreements.

## 1.3 Executive Summary

This section contains an Executive Summary of the Joe Gqabi District Municipality's (JGDM) Budget followed by a more detailed explanation of its Operating and Capital components over the next three years.

The application of sound financial management principles for the compilation of the Municipality's financial plan is essential and critical to ensure that the Municipality remains financially viable and that municipal services are provided sustainably, economically and equitably to all communities.

National Treasury's MFMA Circular No.89 and 91 was used to guide the compilation of the 2018/19MTREF.

The main challenges experienced during the compilation of the 2018/19 MTREF can be summarized as follows:

- The ongoing difficulties in the national and local economy;
- Aging and poorly maintained infrastructure;
- The need to prioritise projects and expenditure within the existing resource envelope given the backlog in infrastructure maintenance;
- Wage increases is anticipated to exceed consumer inflation;
- Affordability of capital projects Municipal Infrastructure Grant, Regional Bulk Infrastructure
  Grant, Water Services Infrastructure Grant and Municipal Water Infrastructure Grant funding
  were allocated towards developing of new capital infrastructure assets;
- Outstanding Service Level Agreements; and
- The increase in the Value Added Tax percentage

The following budget principles and guidelines directly informed the compilation of the 2018/19 MTREF:

- The 2017/18 Adjustments Budget priorities and targets, as well as the base line allocations contained in that Adjustments Budget were adopted as the upper limits for the new baselines for the 2018/19 annual budget;
- Tariff increases should be affordable and should generally not exceed inflation as measured
  by the CPI, except where there are price increases in the inputs of services that are beyond
  the control of the municipality, for instance the cost of bulk water, employee related costs and
  other costs drivers. In addition, tariffs need to move towards being cost reflective, and should
  take into account the need to address infrastructure backlogs;
- Working for Water and Department of Roads and Transports grants are not Gazetted but have been included in the budget. All other grant funding, allocated has been Gazetted as required by the annual Division of Revenue Act;

In view of the aforementioned, the following table is a consolidated overview of the proposed 2018/19 Medium-term Revenue and Expenditure Framework:

Table 1 Consolidated Overview of the 2018/19 MTREF

SUMM	ARY OF THE INCO	ME AND EXPEND	ITRE	
	Adjusted Budget	Budget 2018/19	Budget 2019/20	Budget 2020/21
	2017/18			
Total Revenue (excluding capital transfers				
and contributions)	610 048 639,00	559 014 947,47	509 333 316,64	563 408 591,23
Total Expenditure	535 688 287,47	568 824 489,24	518 617 699,20	565 678 238,32
Surplus / (deficit) - Operational	74 360 351,53	(9 809 541,77)	(9 284 382,56)	(2 269 647,09)
Total Capital Expenditure	218 488 636,00	225 522 134,00	243 485 575,00	239 040 419,00
Total Capital Funding	215 712 338,00	209 500 000,00	243 024 600,00	238 552 300,00
	(2 776 298,00)	(16 022 134,00)	(460 975,00)	(488 119,00)
Surplus / (deficit) - Total	71 584 053,53	(25 831 675,77)	(9 745 357,56)	(2 757 766,09)
Adding back Non-Cash items:				
Depreciation	46 371 942,00	49 456 514,65	52 408 937,46	55 553 473,71
Surplus / (deficit) - Total Cash	117 955 995,53	23 624 838,88	42 663 579,90	52 795 707,62

A Budget Committee was established to examine, review and prioritise budget proposals from departments

Over the 3 year period, the Municipality is planning to spend R691 million on capital investment for the infrastructure needs of the District. The Capital Budget for the 2018/19 Financial Year is R209.5 million. Operating expenditure is budgeted at R568.8 million and the operating revenue is budgeted at R559 million for the 2018/19 Financial Year.

Concerns have recently been raised by National Treasury in relation to the amount of municipalities budgeting for a deficit in the Budgeted Statement of Financial Performance.

The National Treasury has requested municipalities over time via the annual MFMA Budget Circulars to consider tabling a surplus budget on the statement of operating performance to enable municipalities to augment the capital replacement fund (CCR) which can be used to contribute to the Internally Generated Funding as a source of funding for the Municipal Capital Budget.

National Treasury is also of a view that a budgeted deficit is indicative that a municipality is living above the municipality's means.

As evident from the table above, the municipality's deficit is as result of the Depreciation.

# **Budget Operating Deficit vs Depreciation**

The Depreciation Budget for the MTREF, calculated on existing assets and planned procurements, is R49 million for 2018/19, R52 million and R55 million respectively for the two outer years.

The Municipality's depreciable asset base increases significantly on an annual basis as result of the significant capital investments in infrastructure within the District in the last ten years. The increase in the depreciable asset base increased the annual depreciation beyond normal tariff increases.

It would not be reasonable to shift this burden through to the inhabitants of the District. In order to soften the impact of the depreciation, a depreciation add-back is done as part of the tariff setting.

Joe Gqabi District Municipality – 2018/19 FINAL Budget MTREF (for Approval by Council) (31 May 2018)

This inevitably leads to a budgeted deficit on the Budgeted Statement of Financial Performance as is evident in the Summary of income and expenditure table above.

The Joe Gqabi District Municipality's Vision is "An improved quality of life for all residents" and because this vision is at the forefront of everything we do, the municipality strives to be sustainable. Due to this, the recent concerns raised by National Treasury will however be taken into consideration during the Adjustment and future Budget processes.

# 1.4 Operating Revenue Framework

JGDM is heavily reliant on grants. The service charges are not making meaningful contribution to the revenue in the short-term, which warranted the proposal of new tariffs. This should improve in the medium term.

The following table is a summary of the 2018/19 MTREF (classified by main revenue source):

Table 2 Summary of revenue classified by main revenue source

# DC14 Joe Gqabi - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description	Ref	2014/15	2015/16	2016/17		Current Ye	ear 2017/18		2018/19 Medium Term Revenue Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
Revenue By Source											
Property rates	2	-	_	-	-	-	-	_	_	_	_
Service charges - electricity revenue	2	-	-	-	-	-	-	-	_	-	-
Service charges - water revenue	2	_	71 968	64 442	106 558	106 558	106 558	106 558	115 255	125 862	133 413
Service charges - sanitation revenue	2	-	30 843	23 839	28 838	28 838	28 838	28 838	44 599	37 509	39 759
Service charges - refuse revenue	2	_	_	-	-	_	_	-	_	_	_
Service charges - other		83 995		3 390		-	-	-			
Rental of facilities and equipment					9	9	9	9	691	10	10
Interest earned - ex ternal investments		3 901	4 378	3 309	4 040	4 040	4 040	4 040	4 030	4 272	4 528
Interest earned - outstanding debtors		5 808	5 347	24 092	13 078	15 386	15 386	15 386	24 018	25 459	26 987
Div idends receiv ed						-	_	-			
Fines, penalties and forfeits						-	_	-			
Licences and permits						-	_	-			
Agency services					992	992	992	992	1 636	_	_
Transfers and subsidies		311 553	322 711	314 817	355 444	397 599	397 599	397 599	368 286	315 692	358 149
Other revenue	2	6 763	12 896	17 614	388	893	893	893	500	530	562
Gains on disposal of PPE											
Total Revenue (excluding capital transfers		412 021	448 144	451 503	509 348	554 316	554 316	554 316	559 015	509 333	563 409
and contributions)											

In line with the formats prescribed by the Municipal Budget and Reporting Regulations, capital transfers and contributions are excluded from the operating statement, as inclusion of these revenue sources would distort the calculation of the operating surplus/deficit.

Fig 1: Revenue by main revenue source

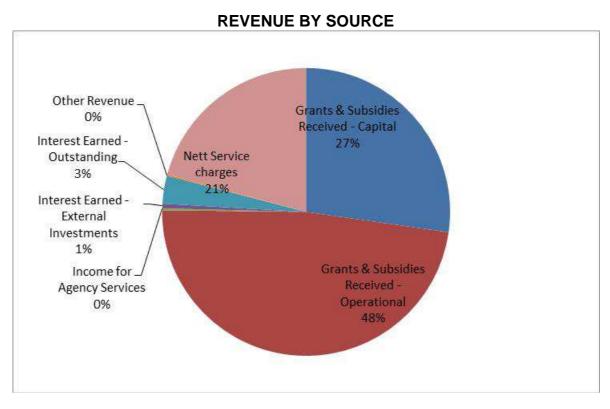


Table 3 Revenue by main revenue source

Description	Adjusted Budget 2017/18	Budget 2018/19	Budget 2019/20	Budget 2020/21
Grants & Subsidies Received - Capital	215 712 338,00	209 500 000,00	243 024 600,00	238 552 300,00
Grants & Subsidies Received - Operational	397 599 400,00	368 285 922,00	315 692 400,00	358 149 220,00
Income for Agency Services	992 000,00	1 635 749,00	-	-
Interest Earned - External Investments	4 040 000,00	4 030 000,00	4 271 800,00	4 528 108,00
Interest Earned - Outstanding	15 386 333,00	24 018 138,67	25 459 226,99	26 986 780,61
Other Revenue	901 575,00	1 190 718,00	539 540,00	571 912,00
Nett Service charges	135 396 290,00	159 854 419,80	163 370 349,65	173 172 570,63
Service Charges	164 266 959,00	349 694 314,80	364 446 323,55	386 313 102,96
Less: Free Basic Services	(28 870 669,00)	(189 694 315,00)	(201 075 973,90)	(213 140 532,33)
Less: Revenue Foregone	-	(145 580,00)	-	-
Grand Total	770 027 936,00	768 514 947,47	752 357 916,64	801 960 891,23

Total Revenue decreased from R770 million in the 2017/18 Adjustment Budget to R768.5 million in the 2018/19 Final Budget.

The 0.2% decrease is largely as result of a decrease in both Capital Operational Grants and subsidies.

The following table gives a breakdown of the various operating grants and subsidies allocated to the municipality over the medium term:

Table 4 Operating Transfers and Grant Receipts

DC14 Joe Gqabi - Supporting Table SA18 Transfers and grant receipts

Description	Ref	Cui	rrent Year 2017	//18	2018/19 Medium Term Revenue & Expenditure Framework				
R thousand		Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21		
RECEIPTS:	1, 2								
Operating Transfers and Grants									
National Government:		302 887	344 042	344 042	311 496	315 321	357 756		
Local Government Equitable Share		239 160	239 160	239 160	258 283	273 008	295 103		
Road Asset Management Systems Grant [Schedule		2 180	2 180	2 180	2 185	2 314	2 448		
Ex panded Public Works Programme Integrated Grain		2 227	2 227	2 227	2 254	-	-		
Local Government Financial Management Grant [S		1 250	1 250	1 250	1 320	1 785	1 510		
Municipal Infrastructure Grant [Schedule 5B]		56 070	97 225	97 225	43 054	37 843	58 302		
LG Seta		2 000	2 000	2 000	400	371	393		
DBSA					4 000	-	-		
Provincial Government:		52 557	53 557	53 557	55 360	_	_		
Department of Environmental Affairs		38 000	38 000	38 000	15 160	-	-		
Department of Roads and Public Works		11 600	11 600	11 600	40 200	-	-		
DTI		957	957	957					
IDC - JoGEDA		2 000	3 000	3 000					
Other grant providers:		_	-	_	1 430	371	393		
Private Enterprises					1 430	371	393		
Total Operating Transfers and Grants	5	355 444	397 599	397 599	368 286	315 692	358 149		

Tariff-setting is a pivotal and strategic part of the compilation of any budget. When rates, tariffs and other charges were revised, local economic conditions, input costs, Value added tax increase and the affordability of services were taken into account to ensure the financial sustainability of the municipality.

National Treasury continues to encourage municipalities to keep increases in rates, tariffs and other charges as low as possible. Municipalities must justify in their budget documentation all increases in excess of the 6.45 percent. Excessive increases are likely to be counterproductive, resulting in higher levels of non-payment. The basic charges and consumption charges on conventional meters and that on pre-paid meters were increased by 8 and 4 percent respectively.

It must also be appreciated that the consumer price index, as measured by CPI, is not a good measure of the cost increases of goods and services relevant to municipalities. The basket of goods and services utilised for the calculation of the CPI consist of items such as food, petrol and medical services, whereas the cost drivers of a municipality are informed by items such as the cost of remuneration, bulk purchases of water, petrol, diesel, chemicals, cement etc. The current challenges facing the Municipality is managing the gap between cost drivers and tariffs levied, as any shortfall must be made up by either operational efficiency gains or service level reductions.

# 1.5 Operating Expenditure Framework

The Municipality's expenditure framework for the 2018/19 budget and MTREF is informed by the following:

- The asset renewal strategy and the repairs and maintenance plan;
- Balanced budget constraint (operating expenditure should not exceed operating revenue)
   unless there are existing uncommitted cash-backed reserves to fund any deficit;
- Funding of the budget over the medium-term as informed by Section 18 and 19 of the MFMA;
- The capital programme is aligned to the asset renewal strategy and backlog eradication plan;

The following table is a high level summary of the 2018/19 budget and MTREF (classified per main type of operating expenditure):

Table 5 Summary of operating expenditure by standard classification item

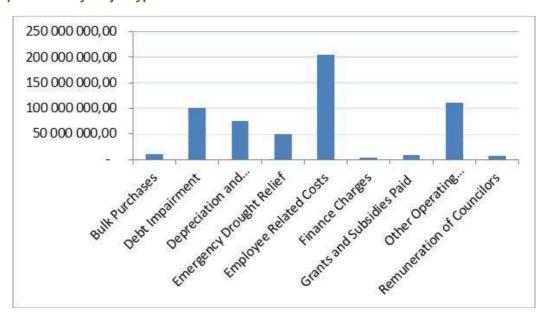
DC14 Joe Gqabi - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description Description	Ref	2014/15	2015/16	2016/17	,	Current Ye	ar 2017/18		2018/19 Medium Term Revenue & Expenditure Framework		
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
Expenditure By Type											
Employ ee related costs	2	153 126	163 740	186 859	186 951	190 651	190 651	190 651	204 358	214 946	227 843
Remuneration of councillors		5 266	5 310	5 202	7 242	5 572	5 572	5 572	6 305	6 683	7 084
Debt impairment	3	74 777	57 681	37 676	20 875	20 875	20 875	20 875	75 020	79 521	84 292
Depreciation & asset impairment	2	44 240	46 199	48 516	46 921	46 372	46 372	46 372	49 457	52 409	55 553
Finance charges		5 504	5 735	5 916	2 294	1 003	1 003	1 003	3 378	3 581	3 796
Bulk purchases	2	3 384	989	4 164	9 000	9 000	9 000	9 000	10 000	10 314	10 933
Other materials	8										
Contracted services		20 935	15 138	14 442	111 507	152 927	152 927	152 927	100 684	56 897	77 449
Transfers and subsidies		2 787	5 000	7 370	16 505	11 825	11 825	11 825	9 305	9 361	9 647
Other expenditure	4, 5	176 251	171 423	168 974	116 976	97 462	97 462	97 462	110 319	84 905	89 081
Loss on disposal of PPE		4 229	657	576							100000000000000000000000000000000000000
Total Expenditure		490 498	471 872	479 695	518 272	535 688	535 688	535 688	568 824	518 618	565 678

Table 6 Percentage growth in expenditure by main expenditure type

	Adjusted	Budget 2018/19	Budget 2019/20	Budget 2020/21
Description	<b>Budget 2017/18</b>			
Bulk Purchases	9 000 000,00	10 000 000,00	10 313 800,00	10 932 628,00
Contracted Services	152 926 854,58	100 683 943,33	56 897 169,47	77 448 539,64
Debt Impairment	20 875 142,00	75 020 004,00	79 521 204,20	84 292 476,23
Depreciation and				
Amortisation	46 371 942,00	49 456 514,65	52 408 937,46	55 553 473,71
Employee Related Costs	190 651 379,77	204 357 707,46	214 946 485,22	227 843 274,33
Finance Charges	1 003 380,42	3 378 000,00	3 580 680,00	3 795 520,80
Grants and Subsidies Paid	11 825 000,00	9 305 000,00	9 361 291,38	9 646 968,86
Other Operating expenditure	97 462 104,93	110 318 672,64	84 905 205,50	89 081 455,23
Remuneration of Councilors	5 572 483,76	6 304 647,14	6 682 925,97	7 083 901,53
Total	535 688 287,47	568 824 489,24	518 617 699,20	565 678 238,32

Fig 2: Expenditure by major type



The budgeted allocation for employee related costs for the 2018/19 financial year totals R 204 million, which equals 36 percent of the total operating expenditure. The South African Local Government Bargaining Council have not reached an agreement with the Trade Unions and in the absence of a Wage Collective Agreement, employee costs have provisionally been increased by 7%.

The cost associated with the remuneration of Councilors is determined by the Minister of Cooperative Governance and Traditional Affairs in accordance with the Remuneration of Public Office Bearers Act, 1998 (Act 20 of 1998). The most recent proclamation in this regard has been taken into account in compiling the Municipality's budget.

During the Budget Engagement process, Provincial Treasury adviced that due to the budgeted collection rate being 40%, the municipality should use the remaining 60% as the provision of debt impairment. The municipality decided to only apply the 60% to residential consumers. For the

2018/19 financial year this amount equates to R 75 million. While this expenditure is considered to be a non-cash flow item, it informed the total cost associated with rendering the services of the municipality, as well as the municipality's realistically anticipated revenues.

Provision for depreciation and asset impairment has been informed by the Municipality's Asset Management Policy. Depreciation is widely considered a proxy for the measurement of the rate asset consumption. Budget appropriations in this regard total R 49.4 million for the 2018/19 financial year and equates to 9 percent of the total operating expenditure.

Finance charges consist primarily of the repayment of interest on long-term borrowing (cost of capital). Finance charges (R 3.3 million) equates to 1 percent of the operating expenditure excluding annual redemption for 2018/19 financial year.

Bulk Purchases are allocated R10 million for 2018/19 financial year, which represents an 11 percentage increase from the 2018/19 adjustment budget

Repairs and Maintenance allocation is R 99.4 million (including the employee costs of departments responsible for repairs and maintenance) for the 2018/19 financial year. The portion reflective as repairs and maintenance is only 17 percent of total operational expenditure. Bulk of the cost associated with repairs and maintenance comprises of employee costs, which comprises 65% of the total employee costs.

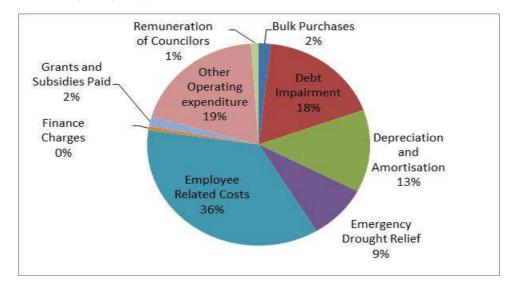


Fig 3: Expenditure by major type - 2018/19

# Free Basic Services: Basic Social Services Package

The social package assists households that are poor or face other circumstances that limit their ability to pay for services. To receive these free services the households are required to register in terms of the Municipality's Indigent Policy. The qualifying indigents will be provided with 6kl of water per month

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

# 1.6 Capital expenditure

The following table provides a breakdown of budgeted capital expenditure by vote, functional classification and funding:

Table 7 2017/18 Medium-term capital budget per vote

DC14 Joe Gqabi - Table A5 Budgeted Capital Expenditure by vote, functional classification and funding

Vote Description	Ref	-	Current Ye	ar 2017/18			ledium Term R nditure Frame	
R thousand	1	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
N tilousallu	ı	Budget	Budget	Forecast	outcome	2018/19	+1 2019/20	+2 2020/21
Capital expenditure - Vote								
Multi-year expenditure to be appropriated	2							
Vote 1 - MANAGEMENT SERVICES		-	-	-	-	_	-	-
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	-	-	-	-	-	-	-
Vote 3 - CORPORATE SERVICES		-	-	-	-	-	-	-
Vote 4 - FINANCIAL SERVICES		-	-	-	-	-	-	-
Vote 5 - COMMUNITY SERVICES		-	-	-	-	_	-	_
Vote 6 - TECHNICAL SERVICES		254 155	150 904	150 904	215 404	150 500	159 025	149 932
Vote 7 - WATER SERVICE PROVISION		-	-	-	-	-	-	-
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-
Vote 9 - [NAME OF VOTE 9]		-	-	-	-	-	-	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	_	-	_
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	_	_	_
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	_	_	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	_	-	_
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	254 155	150 904	150 904	215 404	150 500	159 025	149 932
Single-year expenditure to be appropriated	2							
Vote 1 - MANAGEMENT SERVICES		191	-	-	-	500	-	-
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	1 340	895	895	895	1 530	32	34
Vote 3 - CORPORATE SERVICES		690	1 190	1 190	1 190	640	42	45
Vote 4 - FINANCIAL SERVICES		25	-	-	-	-	_	-
Vote 5 - COMMUNITY SERVICES		1 145	-	-	-	3 767	58	62
Vote 6 - TECHNICAL SERVICES		1 000	1 000	1 000	1 000	295	328	348
Vote 7 - WATER SERVICE PROVISION		-	-	-	-	68 290	84 000	88 620
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-
Vote 9 - [NAME OF VOTE 9]		-	-	-	_	-	-	_
Vote 10 - [NAME OF VOTE 10]		-	_	-	_	-	_	_
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	_	_	_
Vote 12 - [NAME OF VOTE 12]		-	-	-	_	-	_	_
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	_	-	_
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	_	_
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	_	_	_
Capital single-year expenditure sub-total		4 391	3 085	3 085	3 085	75 022	84 461	89 108
Total Capital Expenditure - Vote		258 546	153 989	153 989	218 489	225 522	243 486	239 040

R 209.5 million has been appropriated for the development of infrastructure within Technical Services and Water Services Provision, which represents 93 percent of the total capital budget. Water and Sanitation infrastructure receives the highest allocation.

# 1.7 Annual Budget Tables

The following pages present the main budget tables as required in terms of section 8 of the Municipal Budget and Reporting Regulations. These tables set out the municipality's 2018/19 budget and MTREF as approved by the Council. Each table is accompanied by explanatory notes on the facing page.

# Table 8 MBRR NT A1 - Budget Summary

DC14 Joe Ggabi - Table A1 Budget Summary

Description	2014/15	2015/16	2016/17		Current Ye	ear 2017/18	Current Year 2017/18						
R thousands	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21			
Financial Performance	ACCOUNT OF THE PROPERTY OF THE												
Property rates	-	-	-	-	-	-	_	_	_	-			
Service charges	83 995	102 811	91 671	135 396	135 396	135 396	135 396	159 854	163 370	173 173			
Inv estment rev enue	3 901	4 378	3 309	4 040	4 040	4 040	4 040	4 030	4 272	4 528			
Transfers recognised - operational	311 553	322 711	314 817	355 444	397 599	397 599	397 599	368 286	315 692	358 149			
Other own revenue	12 572	18 243	41 706	14 467	17 280	17 280	17 280	26 845	25 999	27 559			
Total Revenue (excluding capital transfers	412 021	448 144	451 503	509 348	554 316	554 316	554 316	559 015	509 333	563 409			
and contributions)													
Employ ee costs	153 126	163 740	186 859	186 951	190 651	190 651	190 651	204 358	214 946	227 843			
Remuneration of councillors	5 266	5 310	5 202	7 242	5 572	5 572	5 572	6 305	6 683	7 084			
Depreciation & asset impairment	44 240	46 199	48 516	46 921	46 372	46 372	46 372	49 457	52 409	55 553			
Finance charges	5 504	5 735	5 916	2 294	1 003	1 003	1 003	3 378	3 581	3 796			
Materials and bulk purchases	3 384	989	4 164	9 000	9 000	9 000	9 000	10 000	10 314	10 933			
Transfers and grants	2 787	5 000	7 370	16 505	11 825	11 825	11 825	9 305	9 361	9 647			
Other ex penditure	276 191	244 899	221 668	249 358	271 264	271 264	271 264	286 023	221 324	250 822			
Total Expenditure	490 498	471 872	479 695	518 272	535 688	535 688	535 688	568 824	518 618	565 678			
Surplus/(Deficit)	(78 478)	(23 729)	(28 191)	(8 924)	18 628	18 628	18 628	(9 810)	(9 284)	(2 270)			
Transfers and subsidies - capital (monetary alloc	129 947	203 357	248 297	254 155	215 712	215 712	215 712	209 500	243 025	238 552			
Contributions recognised - capital & contributed a	_	_	-	_	_	-	_	_	_	_			
Surplus/(Deficit) after capital transfers &	51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283			
contributions													
Share of surplus/ (deficit) of associate	-	-	-	_	-	-	_	_	_	_			
Surplus/(Deficit) for the year	51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283			

Description	2014/15	2015/16	2016/17		Current Ye	ear 2017/18		2018/19 Medium Term Revenue & Expenditure Framework				
R thousands	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21		
Capital expenditure & funds sources												
Capital expenditure	126 932	179 638	227 355	258 546	218 489	218 489	218 489	225 522	243 486	239 040		
Transfers recognised - capital	124 250	179 167	225 949	254 155	215 384	215 384	215 384	219 085	243 353	238 900		
Public contributions & donations	_	240	_	-	-	_	_	-	_	_		
Borrow ing	_	_	_	_	_	_	_	-	_	_		
Internally generated funds	2 682	231	1 405	4 391	3 105	3 105	3 105	6 437	133	140		
Total sources of capital funds	126 932	179 638	227 355	258 546	218 489	218 489	218 489	225 522	243 486	239 040		
Financial position												
Total current assets	82 791	106 376	176 467	123 347	123 653	123 653	123 653	154 963	191 096	236 447		
Total non current assets	1 366 838	1 499 424	1 677 781	1 710 971	1 670 913	1 670 913	1 670 913	1 831 273	2 023 453	2 208 110		
Total current liabilities	130 958	107 457	142 256	97 876	58 124	58 124	58 124	41 059	24 816	7 869		
Total non current liabilities	47 786	47 830	41 373	50 799	50 799	50 799	50 799	59 843	72 973	86 094		
Community wealth/Equity	1 270 885	1 450 513	1 670 619	1 685 643	1 685 643	1 685 643	1 685 643	1 885 334	2 116 760	2 350 595		
Cash flows	0000											
Net cash from (used) operating	105 427	151 474	224 819	263 054	229 211	229 211	229 211	233 234	253 563	257 521		
Net cash from (used) investing	(127 026)	(179 638)	(227 355)	(258 546)	(218 489)	(218 489)	(218 489)	(225 522)	(243 486)	(239 040)		
Net cash from (used) financing	17 168	(3 207)	(3 310)	(4 026)	(4 026)	(4 026)	(4 026)	(5 905)	(3 221)	. , , , ,		
Cash/cash equivalents at the year end	33 792	2 422	(3 424)	(3 006)	3 209	3 209	3 209	5 016	11 872	26 420		
Cash backing/surplus reconciliation												
Cash and investments available	37 081	5 805	(10)	6 208	6 514	6 514	6 514	8 321	15 178	29 725		
Application of cash and investments	(2 527)	(36 490)	(33 288)	(10 994)	(12 579)	(12 579)	(12 579)	(20 660)	(39 152)	(65 733)		
Balance - surplus (shortfall)	39 608	42 295	33 278	17 202	19 093	19 093	19 093	28 981	54 330	95 459		
Asset management	000											
Asset register summary (WDV)	1 363 556	1 496 665	1 674 303	_	_	_		209 816	244 589	240 211		
Depreciation	44 240	46 199	48 516	_	_	_		_	_			
Renewal of Existing Assets	_	_	_	_	_	_		_	_	_		
Repairs and Maintenance	16 042	6 258	_	_	_	_		_	_	_		
Free services												
Cost of Free Basic Services provided	_	28 871	_	28 871	28 871	28 871	189 694	189 694	201 076	213 141		
Revenue cost of free services provided	_	_	_	_	_	_	146	146	_			
Households below minimum service level												
Water:	39	39	39	39	39	39	39	39	39	39		
Sanitation/sew erage:	39	39	39	39	39	39	39	39	39	39		
Energy:	_	_	_	_	_	_	_	_	_	_		
Refuse:	_ "	_	_	_	_	_	_	_	_	_		

# **Explanatory notes to MBRR Table A1 - Budget Summary**

- 1. Table A1 is a budget summary and provides a concise overview of the Municipality's budget from all of the major financial perspectives (operating, capital expenditure, financial position, cash flow, and MFMA funding compliance).
- 2. The table provides an overview of the amounts approved by Council for operating performance, resources deployed to capital expenditure, financial position, cash and funding compliance, as well as the municipality's commitment to eliminating basic service delivery backlogs.
- 3. Financial management reforms emphasises the importance of the municipal budget being funded. This requires the simultaneous assessment of the Financial Performance, Financial Position and Cash Flow Budgets, along with the Capital Budget. The Budget Summary provides the key information in this regard:
  - a. The operating surplus/deficit (after Total Expenditure) is positive over the MTREF
  - b. Capital expenditure is balanced by capital funding sources, of which
    - i. Transfers recognised is reflected on the Financial Performance Budget;
    - ii. Borrowing is incorporated in the net cash from financing on the Cash Flow Budget
    - iii. Internally generated funds are financed from a combination of the current operating surplus and accumulated cash-backed surpluses from previous years. The amount is incorporated in the Net cash from investing on the Cash Flow Budget. The fact that the municipality's cash flow remains positive, and is improving indicates that the necessary cash resources are available to fund the Capital Budget.
- The Cash backing/surplus reconciliation shows that in previous financial years the municipality successfully managed to restore its financial viability and consequently its obligations are cashbacked.

Table 9 MBRR NT A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

DC14 Joe Gqabi - Table A2 Budgeted Financial Performance (revenue and expenditure by functional classification)

Functional Classification Description	Ref	2014/15	2015/16	2016/17	Cui	rrent Year 2017	/18		ledium Term R nditure Frame	
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
Revenue - Functional										
Governance and administration		368 535	534 025	576 851	260 873	234 816	234 816	265 622	279 975	302 106
Ex ecutiv e and council		5 460			_	_	_	1 080	_	_
Finance and administration		359 577	531 692	570 340	260 873	234 816	234 816	264 542	279 975	302 106
Internal audit		3 497	2 333	6 510	_	_	_	_	_	_
Community and public safety		4 249	-	_	_	_	_	_	_	_
Community and social services		4 249	-	_	_	_	_	_	_	_
Sport and recreation		-	-	_	_	_	_	_	_	_
Public safety		_	_	_	_	_	_	_	_	_
Housing		_	_	_	_	_	_	_	_	_
Health		_	_	_	_	_	_	_	_	_
Economic and environmental services		33 428	_	10 577	63 079	64 079	64 079	260 020	199 553	211 075
Planning and development		-	_	-	10 307	11 307	11 307	200 158	197 239	208 627
Road transport		33 428	_	471	40 940	40 940	40 940	43 189	2 314	2 448
Environmental protection		-	_	10 106	11 832	11 832	11 832	16 673	_	
Trading services		135 756	117 475	112 373	439 551	471 134	471 134	242 873	272 830	288 779
Energy sources		-	-	-	-	-	-			
Water management		131 607	83 986	88 535	315 113	359 741	359 741	154 255	209 862	222 033
Waste water management		4 149	33 489	23 839	124 438	111 393	111 393	88 618	62 968	66 746
Waste management		- 143	33 403	20 000	124 400	111 000	111 000	00 010	02 300	00 740
Other	4	_	_	_	_	_			_	_
Total Revenue - Functional	2	541 968	651 501	699 801	763 503	770 028	770 028	768 515	752 358	801 961
Expenditure - Functional										
Governance and administration		159 803	153 685	118 333	160 115	156 618	156 618	183 571	189 749	199 156
Executive and council		32 689	41 446	45 862	26 061	24 072	24 072	23 036	22 638	23 964
Finance and administration		82 200	66 265	31 711	130 667	129 107	129 107	158 012	164 437	172 357
Internal audit		44 913	45 974	40 760	3 387	3 439	3 439	2 523	2 674	2 835
Community and public safety		44 913	46 543	38 547	32 <b>750</b>	1				40 140
· · · · · · · · · · · · · · · · · · ·		<b>42 746</b> 42 746	46 343 15 764	12 002	32 / 30	28 690	28 690	35 813	37 868	40 140
Community and social services		42 /40	10 / 04	12 002	-	-	-	_	_	-
Sport and recreation		-	10.000	40 707	20.702	14 004	44.004		22.002	05.404
Public safety		-	18 602	13 767	20 703	14 981	14 981	22 625	23 982	25 421
Housing		-	- 12 177	- 10 770	40.040	12 700	42 700	12 100	12 005	14.710
Health		- 07.047	1	12 778	12 048	13 709	13 709	13 188	13 885	14 718
Economic and environmental services		27 347	44 758	172 605	118 683	117 898	117 898	129 523	73 145	95 454 76 011
Planning and development		- 07.047	40.204	400 004	66 903	64 664	64 664	71 151	54 990	76 211
Road transport		27 347	42 384	162 321	40 180	41 634	41 634	43 212	18 154	19 243
Environmental protection		- 000 000	2 374	10 285	11 600	11 600	11 600	15 160	047.050	-
Trading services		260 602	226 886	150 209	206 724	232 482	232 482	219 917	217 856	230 928
Energy sources		045.070	400 550	400 044	404 500	- 00.000	-	475.050	474.500	405.050
Water management		215 673	162 558	108 614	104 580	98 938	98 938	175 352	174 583	185 058
Waste water management		44 929	64 328	41 594	102 143	133 544	133 544	44 565	43 273	45 870
Waste management		-	-	-	-	-	-	-	-	-
Other	4	-	-	470.005	-	-	- -	-	-	-
Total Expenditure - Functional	3	490 498	471 872	479 695	518 272	535 688	535 688	568 824	518 618	565 678
Surplus/(Deficit) for the year		51 470	179 628	220 106	245 231	234 340	234 340	199 690	233 740	236 283

# Explanatory notes to MBRR Table A2 - Budgeted Financial Performance (revenue and expenditure by standard classification)

- Table A2 is a view of the budgeted financial performance in relation to revenue and expenditure
  per standard classification. The modified GFS standard classification divides the municipal
  services into 15 functional areas. Municipal revenue, operating expenditure and capital
  expenditure are then classified in terms if each of these functional areas which enables the
  National Treasury to compile 'whole of government' reports.
- 2. Note the Total Revenue on this table includes capital revenues (Transfers recognised capital) and so does not balance to the operating revenue shown on Table A4.
- 3. Note that as a general principle the revenues for the Trading Services should exceed their expenditures.
- 4. Other functions that show a deficit between revenue and expenditure are being financed from rates revenues and other revenue sources reflected under Finance and Asset Management.

# Table 10 MBRR NT A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

DC14 Joe Ggabi - Table A3 Budgeted Financial Performance (revenue and expenditure by municipal vote)

Vote Description	Ref	2014/15	2015/16	2016/17	Cui	rrent Year 2017	7/18		ledium Term R Inditure Frame	
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
in uivusaiiu		Outcome	Outcome	Outcome	Budget	Budget	Forecast	2018/19	+1 2019/20	+2 2020/21
Revenue by Vote	1									
Vote 1 - MANAGEMENT SERVICES		-	-	-	2 010	3 010	3 010	1 430	371	393
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	-	-	-	957	957	957	-	-	-
Vote 3 - CORPORATE SERVICES		-	-	-	2 397	2 600	2 600	409	381	403
Vote 4 - FINANCIAL SERVICES		-	-	-	244 440	215 871	215 871	264 133	279 595	301 703
Vote 5 - COMMUNITY SERVICES		-	-	-	11 832	11 832	11 832	16 673	_	-
Vote 6 - TECHNICAL SERVICES		-	-	-	501 866	535 757	535 757	242 997	199 182	210 682
Vote 7 - WATER SERVICE PROVISION		-	-	-	-	-	-	242 873	272 830	288 779
		-	-	-	-	-	-	-	_	-
Total Revenue by Vote	2	-	-	-	763 503	770 028	770 028	768 515	752 358	801 961
Expenditure by Vote to be appropriated	1									
Vote 1 - MANAGEMENT SERVICES		-	-	-	46 224	43 832	43 832	34 225	28 935	30 370
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	-	-	-	18 693	12 816	12 816	28 285	28 774	30 110
Vote 3 - CORPORATE SERVICES		-	-	-	51 849	54 468	54 468	54 068	54 916	57 031
Vote 4 - FINANCIAL SERVICES		-	-	-	60 097	61 789	61 789	86 641	92 223	97 374
Vote 5 - COMMUNITY SERVICES		-	-	-	64 059	56 019	56 019	69 715	57 586	61 041
Vote 6 - TECHNICAL SERVICES		-	_	-	277 350	306 764	306 764	94 715	58 045	79 725
Vote 7 - WATER SERVICE PROVISION		-	_	-	-	-	_	201 175	198 138	210 027
		-	-	-	-	-	-	-	_	-
Total Expenditure by Vote	2	-	-	-	518 272	535 688	535 688	568 824	518 618	565 678
Surplus/(Deficit) for the year	2	-	-	-	245 231	234 340	234 340	199 690	233 740	236 283

# Explanatory notes to MBRR Table A3 - Budgeted Financial Performance (revenue and expenditure by municipal vote)

1. Table A3 is a view of the budgeted financial performance in relation to the revenue and expenditure per municipal vote. This table facilitates the view of the budgeted operating performance in relation to the updated organisational structure of the Municipality. This means it is possible to present the operating surplus or deficit of a vote.

# Table 11 MBRR NT A4 - Budgeted Financial Performance (revenue and expenditure)

DC14 Joe Gqabi - Table A4 Budgeted Financial Performance (revenue and expenditure)

Description	Ref	2014/15	2015/16 2016/17 Current Year 2017/18						2018/19 Medium Term Revenue & Expenditure Framework			
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21	
Revenue By Source												
Property rates	2	-	-	-	-	-	-	-	-	-	-	
Service charges - electricity revenue	2	-	-	-	-	-	-	-	-	-	-	
Service charges - water revenue	2	-	71 968	64 442	106 558	106 558	106 558	106 558	115 255	125 862	133 413	
Service charges - sanitation revenue	2	-	30 843	23 839	28 838	28 838	28 838	28 838	44 599	37 509	39 759	
Service charges - refuse revenue	2	-	-	-	-	-	-	_	-	-	_	
Service charges - other		83 995		3 390		-	-	-				
Rental of facilities and equipment					9	9	9	9	691	10	10	
Interest earned - external investments		3 901	4 378	3 309	4 040	4 040	4 040	4 040	4 030	4 272	4 528	
Interest earned - outstanding debtors		5 808	5 347	24 092	13 078	15 386	15 386	15 386	24 018	25 459	26 987	
Dividends received						_	_	_				
Fines, penalties and forfeits						_	_	_				
Licences and permits						_	_	_				
Agency services					992	992	992	992	1 636	_	_	
Transfers and subsidies		311 553	322 711	314 817	355 444	397 599	397 599	397 599	368 286	315 692	358 149	
Other revenue	2	6 763	12 896	17 614	388	893	893	893	500	530	562	
Gains on disposal of PPE	_	0 700	12 000	17 014	000	030	000	000	300	300	JUL	
Total Revenue (excluding capital transfers		412 021	448 144	451 503	509 348	554 316	554 316	554 316	559 015	509 333	563 409	
and contributions)		412 021	440 144	431 303	JUJ 340	334 3 10	JJ4 J 10	JJ4 J 10	339 013	309 333	J03 409	
, , , , , , , , , , , , , , , , , , , ,												
Expenditure By Type		450 400	400.740	400.000	400.054	400 054	400.054	400.054	004.000	044.040	007.040	
Employ ee related costs  Remuneration of councillors	2	153 126 5 266	163 740 5 310	186 859 5 202	186 951 7 242	190 651 5 572	190 651 5 572	190 651 5 572	204 358 6 305	214 946 6 683	227 843 7 084	
Debt impairment	3	74 777	57 681	37 676	20 875	20 875	20 875	20 875	75 020	79 521	84 292	
Depreciation & asset impairment	2	44 240	46 199	48 516	46 921	46 372	46 372	46 372	49 457	52 409	55 553	
Finance charges	-	5 504	5 735	5 916	2 294	1 003	1 003	1 003	3 378	3 581	3 796	
Bulk purchases	2	3 384	989	4 164	9 000	9 000	9 000	9 000	10 000	10 314	10 933	
Other materials	8											
Contracted services		20 935	15 138	14 442	111 507	152 927	152 927	152 927	100 684	56 897	77 449	
Transfers and subsidies		2 787	5 000	7 370	16 505	11 825	11 825	11 825	9 305	9 361	9 647	
Other expenditure	4, 5	1	171 423	168 974	116 976	97 462	97 462	97 462	110 319	84 905	89 081	
Loss on disposal of PPE		4 229	657	576								
Total Expenditure		490 498	471 872	479 695	518 272	535 688	535 688	535 688	568 824	518 618	565 678	
Surplus/(Deficit)  I ransters and subsidies - capital (monetary		(78 478)	(23 729)	(28 191)	(8 924)	18 628	18 628	18 628	(9 810)	(9 284)	(2 270)	
allocations) (National / Provincial and District)		129 947	203 357	248 297	254 155	215 712	215 712	215 712	209 500	243 025	238 552	
Transfers and subsidies - capital (monetary												
allocations) (National / Provincial Departmental												
Agencies, Households, Non-profit Institutions,												
Private Enterprises, Public Corporatons, Higher	6	_	-	_	-	_	_	_	_	_	_	
Transfers and subsidies - capital (in-kind - all)												
Surplus/(Deficit) after capital transfers &		51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283	
contributions												
Taxation												
Surplus/(Deficit) after taxation		51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283	
Attributable to minorities												
Surplus/(Deficit) attributable to municipality		51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283	
Share of surplus/ (deficit) of associate	7											
Surplus/(Deficit) for the year	П	51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283	

Joe Gqabi District Municipality – 2018/19 FINAL Budget MTREF (for Approval by Council) (31 May 2018)

# **Explanatory notes to Table A4 - Budgeted Financial Performance (revenue and expenditure)**

- 1. Budgeted total revenue amount to R768 million in 2018/19.
- 2. Transfers recognised operating includes the local government equitable share and other operating grants from national and provincial government.
- 3. Employee related costs and other expenditure are the main cost drivers within the municipality and alternative operational gains and efficiencies will have to be identified to lessen the impact of wage and bulk tariff increases in future years.

Table 12 MBRR NT A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

DC14 Joe Ggabi - Table A5 Budgeted Capital Expenditure by vote, functional classification and funding

Vote Description	Ref	2014/15	2015/16	2016/17		Current Ye	ar 2017/18			ledium Term F enditure Frame	
R thousand	1	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
Capital expenditure - Vote											
Multi-year expenditure to be appropriated  Vote 1 - MANAGEMENT SERVICES	2										
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	_	_	_	_	_		_	_	_	_
Vote 3 - CORPORATE SERVICES	IVICIN	_	_	_	-	_	_	_	_	_	_
Vote 4 - FINANCIAL SERVICES		_	_	_	_	_	_	_	_	_	_
Vote 5 - COMMUNITY SERVICES		_	_	_	_	_	_	_	_	_	_
Vote 6 - TECHNICAL SERVICES		_	_	_	254 155	150 904	150 904	215 404	150 500	159 025	149 932
Vote 7 - WATER SERVICE PROVISION		_	_	_	-	-	-	_	_	_	_
Vote 8 - [NAME OF VOTE 8]		_	_	-	-	_	_	_	_	_	_
Vote 9 - [NAME OF VOTE 9]		_	_	-	-	_	_	_	_	_	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	_	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	-	-	-	-	-	-
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	-	-	-	-	-	-
Capital multi-year expenditure sub-total	7	-	-	-	254 155	150 904	150 904	215 404	150 500	159 025	149 932
Single-year expenditure to be appropriated	2										
Vote 1 - MANAGEMENT SERVICES	-	-	_	_	191	_	_	_	500	_	_
Vote 2 - INSTITUTIONAL SUPPORT ADVANCE	MEN	-	_	_	1 340	895	895	895	1 530	32	34
Vote 3 - CORPORATE SERVICES		_	_	-	690	1 190	1 190	1 190	640	42	45
Vote 4 - FINANCIAL SERVICES		-	-	-	25	-	-	_	_	-	-
Vote 5 - COMMUNITY SERVICES		-	-	-	1 145	-	-	_	3 767	58	62
Vote 6 - TECHNICAL SERVICES		-	-	-	1 000	1 000	1 000	1 000	295	328	348
Vote 7 - WATER SERVICE PROVISION		-	-	-	-	-	-	-	68 290	84 000	88 620
Vote 8 - [NAME OF VOTE 8]		-	-	-	-	-	-	-	-	-	- 1
Vote 9 - [NAME OF VOTE 9]		-	-	-	-	-	-	-	-	-	-
Vote 10 - [NAME OF VOTE 10]		-	-	-	-	-	-	-	-	-	-
Vote 11 - [NAME OF VOTE 11]		-	-	-	-	-	-	-	-	-	-
Vote 12 - [NAME OF VOTE 12]		-	-	-	-	-	-	-	-	-	-
Vote 13 - [NAME OF VOTE 13]		-	-	-	-	-	-	-	-	-	-
Vote 14 - [NAME OF VOTE 14]		-	-	-	-	-	-	-	-	-	-
Vote 15 - [NAME OF VOTE 15]		-	-	-	-	- 0.005	- 0.005	- 0.005	75 000	-	-
Capital single-year expenditure sub-total		-	-	-	4 391	3 085	3 085	3 085	75 022	84 461	89 108
Total Capital Expenditure - Vote		-	-	-	258 546	153 989	153 989	218 489	225 522	243 486	239 040
Capital Expenditure - Functional											
Governance and administration		11 751	231	1 300	2 236	2 085	2 085	2 085	2 670	74	79
Executive and council					50				500	-	-
Finance and administration		11 751	231	1 300	2 055	2 085	2 085	2 085	2 170	74	79
Internal audit					131	-	-	-			
Community and public safety		169	-	-	1 145	-	-	-	3 055	58	62
Community and social services						-	-	-			
Sport and recreation		160				-	-	_	2 000		
Public safety		169				-	-	-	3 000	-	_
Housing Health					1 145	-	-	_	55	58	62
Economic and environmental services		638	-	-	1 010	1 000	1 000	1 000	151 477	159 353	150 280
Planning and development		030	-	-	1 010	1 000	1 000	1 000	150 795	159 353	150 280
Road transport		638			1 010	1 000	1 000	1 000	100 100	100 000	100 200
Environmental protection		555							682	_	_
Trading services		114 374	179 407	226 055	254 155	213 000	213 000	213 000	68 320	84 000	88 620
Energy sources						-	-				
Water management		114 374	162 383	226 055	208 555	184 500	184 500	184 500	48 320	84 000	88 620
Waste water management			17 024		45 600	28 500	28 500	28 500	20 000		
Waste management						_	_	_			
Other						2 404	2 404	2 404			
Total Capital Expenditure - Functional	3	126 932	179 638	227 355	258 546	218 489	218 489	218 489	225 522	243 486	239 040
· · · ·								. ,-			
Funded by: National Gov ernment		124 250	116 809	160 503	174 155	135 384	135 384	135 384	179 085	243 353	238 900
Provincial Government		124 200	62 358	65 446	80 000	80 000	80 000	80 000	40 000	243 333	230 900
District Municipality			02 338	00 440	00 000	00 000	00 000	00 000	40 000		
Other transfers and grants											
Transfers recognised - capital	4	124 250	179 167	225 949	254 155	215 384	215 384	215 384	219 085	243 353	238 900
Public contributions & donations	5	124 230	240	220 343	204 100	210 304	210 004	210 004	213 003	240 000	230 300
Borrowing	6		240								
Internally generated funds	ľ	2 682	231	1 405	4 391	3 105	3 105	3 105	6 437	133	140
Total Capital Funding	7	126 932	179 638	227 355	258 546	218 489	218 489	218 489	225 522	243 486	239 040
Total Suprial Fullating	_ ′	120 332	119 000	221 333	230 340	210 409	210 403	210 403	223 322	240 400	233 040

# Explanatory notes to Table A5 - Budgeted Capital Expenditure by vote, standard classification and funding source

- 1. Table A5 is a breakdown of the capital programme in relation to capital expenditure by municipal vote (multi-year and single-year appropriations); capital expenditure by standard classification; and the funding sources necessary to fund the capital budget, including information on capital transfers from national and provincial departments.
- 2. The MFMA provides that a municipality may approve multi-year or single-year capital budget appropriations.
- 3. Single-year capital expenditure has been appropriated at R 75 million for the 2018/19 financial year.
- 4. Multi-year capital expenditure has been appropriated at R 150 million for the 2018/19 financial vear.
- 5. Unlike multi-year capital appropriations, single-year appropriations relate to expenditure that will be incurred in the specific budget year.
- 6. The capital programmes are funded from national and provincial grants and external loans. For 2017/18, capital transfers totals R 209.5 million.

# Table 13 MBRR NT A6 - Budgeted Financial Position

DC14 Joe Gqabi - Table A6 Budgeted Financial Position

Description	Ref	2014/15	2015/16	2016/17		Current Ye	ear 2017/18	2018/19 Medium Term Revenue & Expenditure Framework			
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2018/19	+1 2019/20	+2 2020/21
ASSETS											
Current assets											
Cash		33 792	16	30	2 273	2 579	2 579	2 579	673	7 385	23 591
Call investment deposits	1	-	5 021	2 155	630	630	630	630	4 343	4 487	2 829
Consumer debtors	1	25 654	59 765	116 992	85 991	85 991	85 991	85 991	121 295	155 071	190 874
Other debtors		19 454	38 396	54 390	31 275	31 275	31 275	31 275	26 275	21 775	16 775
Current portion of long-term receivables					-	-	-	-	-		-
Inventory	2	3 891	3 178	2 900	3 178	3 178	3 178	3 178	2 378	2 378	2 378
Total current assets		82 791	106 376	176 467	123 347	123 653	123 653	123 653	154 963	191 096	236 447
Non current assets											
Long-term receivables					-	-	-	-	-	-	-
Investments		3 289	3 384	3 478	3 305	3 305	3 305	3 305	3 305	3 305	3 305
Investment property		2 575	2 534	2 277	2 534	2 534	2 534	2 534	2 534	2 534	2 534
Investment in Associate					-	-	-	-	-	-	-
Property, plant and equipment	3	1 359 174	1 492 157	1 671 125	1 704 252	1 664 840	1 664 840	1 664 840	1 825 020	2 017 252	2 201 965
Agricultural					-	-	-	-	-	-	-
Biological					-	-	-	-	-	-	-
Intangible		1 799	1 349	901	880	234	234	234	415	362	307
Other non-current assets					-	-	-	-	-	-	-
Total non current assets	**********	1 366 838	1 499 424	1 677 781	1 710 971	1 670 913	1 670 913	1 670 913	1 831 273	2 023 453	2 208 110
TOTAL ASSETS		1 449 629	1 605 800	1 854 248	1 834 318	1 794 566	1 794 566	1 794 566	1 986 236	2 214 550	2 444 558
LIABILITIES											
Current liabilities											
Bank overdraft	1		2 615	5 673	-	-	-	-	-	-	_
Borrowing	4	3 214	3 355	5 947	2 684	2 684	2 684	2 684	2 147	1 074	215
Consumer deposits		869	890	935	890	890	890	890	900	915	915
Trade and other pay ables	4	104 559	77 687	104 765	71 392	31 641	31 641	31 641	15 090	3 905	817
Provisions		22 316	22 909	24 937	22 909	22 909	22 909	22 909	22 922	18 922	5 922
Total current liabilities		130 958	107 457	142 256	97 876	58 124	58 124	58 124	41 059	24 816	7 869
Non current liabilities				***************************************				***************************************		***************************************	
Borrowing		15 967	12 613	6 667	11 552	11 552	11 552	11 552	9 562	10 996	11 718
Provisions		31 820	35 217	34 706	39 246	39 246	39 246	39 246	50 281	61 978	74 376
Total non current liabilities		47 786	47 830	41 373	50 799	50 799	50 799	50 799	59 843	72 973	86 094
TOTAL LIABILITIES		178 744	155 287	183 629	148 674	108 923	108 923	108 923	100 903	97 790	93 963
	5	1 270 885			1 685 643		1 685 643	1 685 643	1 885 334		
NET ASSETS	J	1 2/0 000	1 450 513	1 670 619	1 000 045	1 685 643	1 000 045	1 000 043	1 000 334	2 116 760	2 350 595
COMMUNITY WEALTH/EQUITY											
Accumulated Surplus/(Deficit)		1 270 885	1 450 513	1 670 619	1 685 643	1 685 643	1 685 643	1 685 643	1 885 334	2 116 760	2 350 595
Reserves	4	-	-	-	-	-	-	-	-	-	-
TOTAL COMMUNITY WEALTH/EQUITY	5	1 270 885	1 450 513	1 670 619	1 685 643	1 685 643	1 685 643	1 685 643	1 885 334	2 116 760	2 350 595

## **Explanatory notes to Table A6 - Budgeted Financial Position**

- 1. Table A6 is consistent with international standards of good financial management practice, and improves understandability for councilors and management of the impact of the budget on the statement of financial position (balance sheet).
- 2. This format of presenting the statement of financial position is aligned to GRAP1, which is generally aligned to the international version which presents Assets less Liabilities as "accounting" Community Wealth. The order of items within each group illustrates items in order of liquidity; i.e. assets readily converted to cash, or liabilities immediately required to be met from cash, appear first.
- 3. The municipal equivalent of equity is Community Wealth/Equity. The justification is that ownership and the net assets of the municipality belong to the community.
- 4. Any movement on the Budgeted Financial Performance or the Capital Budget will inevitably impact on the Budgeted Financial Position. As an example, the collection rate assumption will impact on the cash position of the municipality and subsequently inform the level of cash and cash equivalents at year end. Similarly, the collection rate assumption should inform the budget appropriation for debt impairment which in turn would impact on the provision for bad debt. These budget and planning assumptions form a critical link in determining the applicability and relevance of the budget as well as the determination of ratios and financial indicators. In addition the funding compliance assessment is informed directly by forecasting the statement of financial position.

Table 14 MBRR NT A7 - Budgeted Cash Flow Statement

DC14 Joe Gqabi - Table A7 Budgeted Cash Flows

Description	Ref	2014/15	2015/16	2016/17		Current Ye	ar 2017/18	2018/19 Medium Term Revenue & Expenditure Framework			
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	_	Budget Year
AAAU ELOW EDOM ADED ATIVA AATIVITIES		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2018/19	+1 2019/20	+2 2020/21
CASH FLOW FROM OPERATING ACTIVITIES											
Receipts											
Property rates		5 400	45.000	05.000	-	-	-	-	-	-	_
Service charges		5 409	45 000	25 906	101 604	53 342	53 342	53 342	63 942	65 348	69 269
Other revenue					1 389	1 894	1 894	1 894	2 826	540	572
Gov ernment - operating	1	300 805	285 698	267 354	355 444	396 599	396 599	396 599	368 286	313 378	355 701
Gov ernment - capital	1	129 947	203 357	309 781	254 155	213 000	213 000	213 000	209 500	243 025	238 552
Interest		9 709	4 300	3 309	4 040	4 040	4 040	4 040	13 637	14 455	15 323
Dividends					-	-	-	-	-	_	_
Payments											
Suppliers and employees		(339 591)	(385 124)	(375 616)	(437 074)	(427 839)	(427 839)	(427 839)	(412 556)	(370 540)	(408 770)
Finance charges		(852)	(1 756)	(5 916)	-	-	_	_	(3 097)	(3 282)	(3 479)
Transfers and Grants	1				(16 505)	(11 825)	(11 825)	(11 825)	(9 305)	(9 361)	(9 647)
NET CASH FROM/(USED) OPERATING ACTIVIT	İES	105 427	151 474	224 819	263 054	229 211	229 211	229 211	233 234	253 563	257 521
CASH FLOWS FROM INVESTING ACTIVITIES							•				
Receipts											
Proceeds on disposal of PPE					_	_	_	_	_	_	_
Decrease (Increase) in non-current debtors					_	_	_	_	_	_	_
Decrease (increase) other non-current receiv able	es				_	_	_	_	_	_	_
Decrease (increase) in non-current investments					_	_	_	_	_	_	_
Payments											
Capital assets		(127 026)	(179 638)	(227 355)	(258 546)	(218 489)	(218 489)	(218 489)	(225 522)	(243 486)	(239 040)
NET CASH FROM/(USED) INVESTING ACTIVITI	ES	(127 026)	(179 638)	(227 355)	(258 546)	(218 489)	(218 489)	(218 489)	(225 522)	(243 486)	(239 040)
CASH FLOWS FROM FINANCING ACTIVITIES			***************************************					***************************************	***************************************		
Receipts											
Short term loans					_	_	_		_	_	_
Borrowing long term/refinancing					_	_	_	_	_	_	_
Increase (decrease) in consumer deposits		34	22	44	_	_	_	_	_	_	_
Payments		34	22	44	_	_	_	_	_	_	_
Repay ment of borrowing		17 134	(3 228)	(3 354)	(4 026)	(4 026)	(4 026)	(4 026)	(5 905)	(3 221)	(3 933)
NET CASH FROM/(USED) FINANCING ACTIVIT	IFS	17 134	(3 220)	(3 310)	(4 026)	(4 026)	(4 026)	(4 026)	` ,	(3 221)	, ,
	1									·	
NET INCREASE/ (DECREASE) IN CASH HELD		(4 431)	(31 370)	(5 845)	482	6 696	6 696	6 696	1 807	6 857	14 548
Cash/cash equivalents at the year begin:	2	38 223	33 792	2 422	(3 488)	(3 488)	(3 488)	(3 488)		5 016	11 872
Cash/cash equivalents at the year end:	2	33 792	2 422	(3 424)	(3 006)	3 209	3 209	3 209	5 016	11 872	26 420

Joe Gqabi District Municipality – 2018/19 FINAL Budget MTREF (for Approval by Council) (31 May 2018)

# **Explanatory notes to Table A7 - Budgeted Cash Flow Statement**

- 1. The budgeted cash flow statement is the first measurement in determining if the budget is funded.
- 2. It shows the expected level of cash in-flow versus cash out-flow that is likely to result from the implementation of the budget.

# Part 2 – Supporting Documentation

# 2.1 Overview of the annual budget process

Section 53 of the MFMA requires the Mayor of the municipality to provide general political guidance in the budget process and the setting of priorities that must guide the preparation of the budget. In addition Chapter 2 of the Municipal Budget and Reporting Regulations states that the Mayor of the municipality must establish a Budget Steering Committee to provide technical assistance to the Mayor in discharging the responsibilities set out in section 53 of the Act.

The Budget Steering Committee consists of the Municipal Manager and senior officials of the municipality meeting under the chairpersonship of the Executive Mayor and/or MMC for Finance.

The primary aim of the Budget Steering Committee is to ensure:

- that the process followed to compile the budget complies with legislation and good budget practices;
- that there is proper alignment between the policy and service delivery priorities set out in the Municipality's IDP and the budget, taking into account the need to protect the financial sustainability of municipality;
- that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available; and
- that the various spending priorities of the different municipal departments are properly evaluated and prioritised in the allocation of resources.

# 2.2 Budget Process Overview

In terms of section 21 of the MFMA the Mayor is required to table in Council ten months before the start of the new financial year, a time schedule that sets out the process to revise the IDP and prepare the budget.

The Mayor tabled in Council the required IDP and budget time schedule in August 2017. In accordance with the original budget time schedule the Draft IDP and annual budget for 2018/19 was adopted by Council on 27 March 2018. In accordance with the original budget time schedule the Final IDP and annual budget for 2018/19 have to be adopted by Council on 31 May 2018.

#### 2.2.1 Financial Modeling and Key Planning Drivers

As part of the compilation of the 2018/19 MTREF, financial modelling to ensure affordability and long-term financial sustainability, was undertaken. The following key factors and planning strategies have informed the compilation of the 2018/19 MTREF:

- Municipality growth.
- Policy priorities and strategic objectives.
- Asset maintenance.
- Economic climate and trends (i.e inflation, tariff increases, household debt).
- The approved 2017/18 adjustments budget and performance against the SDBIP.
- Cash Flow Management Strategy.

- Debtor payment levels.
- Loan and investment possibilities.
- The need for tariff increases versus the ability of the community to pay for services.
- Improved and sustainable service delivery.

In addition to the above, the strategic guidance given in National Treasury's MFMA Circular 66 has been taken into consideration in the planning and prioritisation process.

#### 2.2.2 Community Consultation

The draft 2018/19 MTREF will be tabled before Council for community consultation. Thereafter it will be published on the municipality's website, and hard copies made available at, municipal notice boards and various municipal offices.

All documents in the appropriate format (electronic and printed) will be provided to National Treasury, and other national and provincial departments in accordance with section 23 of the MFMA, to provide an opportunity for them to make inputs, by no later than 3 April 2018.

Submissions received during the community consultation process and additional information regarding revenue and expenditure and individual capital projects will be addressed, and where relevant considered as part of the finalisation of the 2018/19 MTREF

# 2.3 Overview of alignment of annual budget with IDP

The Constitution mandates local government with the responsibility to exercise local developmental and cooperative governance. The eradication of imbalances in South African society can only be realized through a credible integrated developmental planning process.

Municipalities in South Africa need to utilise integrated development planning as a method to plan future development in their areas and so find the best solutions to achieve sound long-term development goals. A municipal IDP provides a five year strategic programme of action aimed at setting short, medium and long term strategic and budget priorities to create a development platform, which correlates with the term of office of the political incumbents. The plan aligns the resources and the capacity of a municipality to its overall development aims and guides the municipal budget. An IDP is therefore a key instrument which municipalities use to provide vision, leadership and direction to all those that have a role to play in the development of a municipal area. The IDP enables municipalities to make the best use of scarce resources and speed up service delivery.

Integrated developmental planning in the South African context is amongst others, an approach to planning aimed at involving the municipality and the community to jointly find the best solutions towards sustainable development. Furthermore, integrated development planning provides a strategic environment for managing and guiding all planning, development and decision making in the municipality.

It is important that the IDP developed by municipalities correlate with National and Provincial intent. It must aim to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in that area. Applied to the Municipality, issues of national and provincial importance should be reflected in the IDP of the municipality. A clear

understanding of such intent is therefore imperative to ensure that the Municipality strategically complies with the key national and provincial priorities.

The aim of this revision cycle was to develop and coordinate a coherent plan to improve the quality of life for all the people living in the area, also reflecting issues of national and provincial importance. One of the key objectives is therefore to ensure that there exists alignment between national and provincial priorities, policies and strategies and the Municipality's response to these requirements.

In order to ensure integrated and focused service delivery between all spheres of government it was important for the Municipality to align its budget priorities with that of national and provincial government. All spheres of government place a high priority on infrastructure development, economic development and job creation, efficient service delivery, poverty alleviation and building sound institutional arrangements.

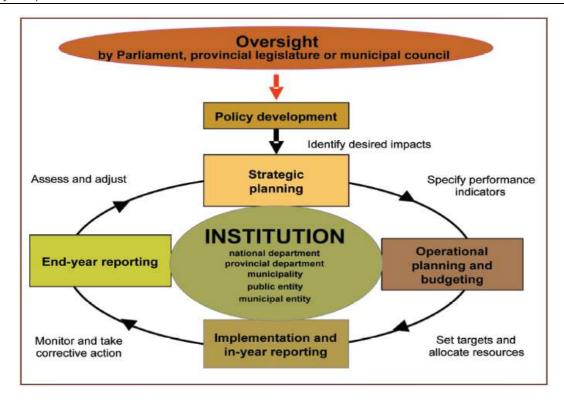
The identification of strategic focus areas which informed the preparation of the IDP and Budget is based on the five key performance areas contained in the 5 Year Local Government Strategic Agenda which are:

- Spatial rationale and analysis.
- Institutional development and transformation.
- Local economic development.
- Infrastructure and service delivery.
- Good governance.
- Financial viability.

## 2.4 Measurable performance objectives and indicators

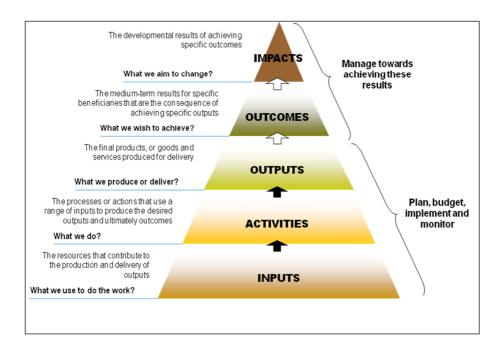
Performance Management is a system intended to manage and monitor service delivery progress against the identified strategic objectives and priorities. In accordance with legislative requirements and good business practices as informed by the National Framework for Managing Programme Performance Information, the Municipality has developed and implemented a performance management system of which system is constantly refined as the integrated planning process unfolds. The Municipality target, monitors, assesses and reviews organisational performance which in turn is directly linked to individual employee's performance.

At any given time within government, information from multiple years is being considered; plans and budgets for next year; implementation for the current year; and reporting on last year's performance. Although performance information is reported publicly during the last stage, the performance information process begins when policies are being developed, and continues through each of the planning, budgeting, implementation and reporting stages. The planning, budgeting and reporting cycle can be graphically illustrated as follows:



The performance of the Municipality relates directly to the extent to which it has achieved success in realising its goals and objectives, complied with legislative requirements and meeting stakeholder expectations.

The performance information concepts used by the Municipality in its integrated performance management system are aligned to the *Framework of Managing Programme Performance Information* issued by the National Treasury:



The following table sets out the municipality's main performance objectives and benchmarks for the 2018/19 MTREF.

Table 15 MBRR NT SA8 – Performance indicators and benchmarks

DC14 Joe Gqabi - Supporting Table SA8 Performance indicators and benchmarks

		2014/15	2015/16	2016/17		Current Ye	ear 2017/18	2018/19 Medium Term Revenue & Expenditure Framework				
Description of financial indicator	Basis of calculation	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21	
Borrowing Management												
Credit Rating												
Capital Charges to Operating Expenditure	Interest & Principal Paid /Operating Ex penditure	-2,4%	1,9%	1,9%	1,2%	0,9%	0,9%	0,9%	1,6%	1,3%	1,4%	
Capital Charges to Own Revenue	Finance charges & Repayment of borrowing /Own Revenue	-11,6%	7,1%	6,8%	4,1%	3,2%	3,2%	3,2%	4,9%	3,5%	3,8%	
Borrowed funding of 'own' capital expenditure	Borrowing/Capital expenditure excl. transfers and grants and contributions	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	
Safety of Capital												
Gearing	Long Term Borrowing/ Funds & Reserves	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	
<u>Liquidity</u>												
Current Ratio	Current assets/current liabilities	0,6	1,0	1,2	1,3	2,1	2,1	2,1	3,8	7,7	30,0	
Current Ratio adjusted for aged debtors	Current assets less debtors > 90 days/current liabilities	0,6	1,0	1,2	1,3	2,1	2,1	2,1	3,8	7,7	30,0	
Liquidity Ratio	Monetary Assets/Current Liabilities	0,3	0,0	0,0	0,0	0,1	0,1	0,1	0,1	0,5	3,4	
Revenue Management			_			_						
Annual Debtors Collection Rate (Payment Level %)	Last 12 Mths Receipts/Last 12 Mths Billing		6,4%	43,8%	28,3%	75,0%	39,4%	39,4%	39,4%	40,0%	40,0%	
Current Debtors Collection Rate (Cash		6,4%	43,8%	28,3%	75,0%	39,4%	39,4%	39,4%	40,0%	40,0%	40,0%	
receipts % of Ratepayer & Other revenue) Outstanding Debtors to Revenue	Total Outstanding Debtors to Annual	10,9%	21,9%	38,0%	23,0%	21,2%	21,2%	21,2%	26,4%	34,9%	37,0%	
Longstanding Debtors Recovered	Revenue Debtors > 12 Mths Recovered/Total											
	Debtors > 12 Months Old											
Creditors Management	0/ of Craditore Daid Wilhin Torres											
Creditors System Efficiency	% of Creditors Paid Within Terms (within MFMA's 65(e))	0.00/	0.00/	0.00/	0004 00/	000.00/	000.00/	000 00/	000 00/	00.40/	0.00	
Creditors to Cash and Investments		0,0%	0,0%	0,0%	-2281,6%	898,8%	898,8%	898,8%	283,0%	29,1%	2,2%	
Other Indicators	Total Volume Losses (kW)											
	Total Cost of Losses (Rand '000)											
Electricity Distribution Losses (2)	% Volume (units purchased and											
	generated less units sold)/units											
	purchased and generated											
	Total Volume Losses (kℓ)											
Water Distribution Losses (2)	Total Cost of Losses (Rand '000)											
	% Volume (units purchased and generated less units sold)/units											
	purchased and generated											
Employ ee costs	Employ ee costs/(Total Revenue - capital revenue)	37,2%	36,5%	41,4%	36,7%	34,4%	34,4%	34,4%	36,6%	42,4%	40,6%	
Remuneration	Total remuneration/(Total Revenue - capital revenue)	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%		0,0%	0,0%	0,0%	
Repairs & Maintenance	R&M/(Total Revenue excluding capital revenue)	3,9%	1,4%	0,0%	0,0%	0,0%	0,0%		0,0%	0,0%	0,0%	
Finance charges & Depreciation	FC&D/(Total Revenue - capital revenue)	12,1%	11,6%	12,1%	9,7%	8,5%	8,5%	8,5%	9,5%	11,0%	10,6%	
IDP regulation financial viability indicators												
i. Debt coverage	(Total Operating Revenue - Operating Grants)/Debt service payments due	13,3	18,8	16,9	19,1	19,1	19,1	8,0	10,8	10,1	10,7	
	within financial year)	50.70/	05.50/	407.00/	06.60/	86,6%	86,6%	86,6%	91,9%	108,2%	119,9%	
ii.O/S Service Debtors to Revenue	Total outstanding service debtors/annual revenue received for services	53,7%	95,5%	187,0%	86,6%	00,076	00,076	00,070	31,370	100,270	.,	

#### 2.5 Performance indicators and benchmarks

# 2.5.1 Borrowing Management

Capital expenditure in local government can be funded by capital grants, own-source revenue and long term borrowing. The ability of a municipality to raise long term borrowing is largely dependent on its creditworthiness and financial position. As with all other municipalities, Joe Gqabi District Municipality's borrowing strategy is primarily informed by the affordability of debt repayments.

The structure of the Municipality's debt portfolio is dominated by annuity loans. The following financial performance indicators have formed part of the compilation of the 2018/19 MTREF:

- Capital charges to operating expenditure is a measure of the cost of borrowing in relation to the operating expenditure. It can be seen that the cost of borrowing has steadily increased from 0.9 percent in 2017/18 to 1.6 percent in 2018/19. This increase can be attributed to the estimated front loading loans budgeted for. While borrowing is considered a prudent financial instrument in financing capital infrastructure development, this indicator will have to be carefully monitored going forward as the Municipality will eventually reach its prudential borrowing limits.
- Borrowing funding of own capital expenditure measures the degree to which own capital expenditure (excluding grants and contributions) has been funded by way of borrowing.

The Municipality's debt profile provides some interesting insights on the Municipality's future borrowing capacity. Firstly, the use of amortising loans leads to high debt service costs at the beginning of the loan, which declines steadily towards the end of the loan's term.

#### 2.5.1.1 Safety of Capital

• The gearing ratio is a measure of the total long term borrowings over funds and reserves. The ratio has been consistent at 0.04 percent.

# 2.5.1.2 Liquidity

- Current ratio is a measure of the current assets divided by the current liabilities and as a benchmark the Municipality has set a limit of 1, hence at no point in time should this ratio be less than 1. For the 2018/19 MTREF the current ratio is 3.7:1. The estimated levels are better than industry norms.
- The liquidity ratio is a measure of the ability of the municipality to utilize cash and cash equivalents to extinguish or retire its current liabilities immediately. Ideally the municipality should have the equivalent cash and cash equivalents on hand to meet at least the current liabilities, which should translate into a liquidity ratio of 1. Anything below 1 indicates a shortage in cash to meet creditor obligations. For the 2017/18 financial year original budget the ratio was 1.2 and it has improved to 2.1 in the adjustment budget. This further improved to 3.4 for the 2018/19 financial year. A negative liquidity ratio needs to be considered a pertinent risk for the municipality as any under collection of revenue will translate into serious financial challenges for the Municipality. As part of the longer term financial planning objectives this ratio will always have to be set at a minimum of 1 which will be exceeded in the MTREF.

#### 2.5.1.3 Other Indicators

• Employee costs as a percentage of operating revenue continues to remain relatively unchanged over the MTREF. This is however not accurate and would most likely change due to an agreement not being reached between SALGA and the trade unions.

# 2.5.2 Free Basic Services: basic social services package for indigent households

The social package assists residents that have difficulty paying for services and are registered as indigent households in terms of the Indigent Policy of the Municipality. Only registered indigents qualify for the free basic services.

A summary of the free basic services package is set out below:

- All registered indigents, including consumers in the rural areas, will receive 6 kl of water per month fully subsidised.
- All registered indigents, including consumers in the rural areas, will only be charged a flat rate for Water and Sanitation consumption and not a step tariff.

The cost of the social package of the registered indigent households is largely financed by national government through the local government equitable share received in terms of the annual Division of Revenue Act.

# 2.6 Overview of budget related-policies

The Municipality's budgeting process is guided and governed by relevant legislation, frameworks, strategies and related policies.

# 2.6.1 Review of credit control and debt collection procedures/policies

The Credit Control and Debt Collection Policy has been approved by Council in May 2012. While the adopted policy is credible, sustainable, manageable and informed by affordability and value for money there has been a need to review certain components to achieve a higher collection rate. Some of the possible revisions will include the increasing of the credit periods for the down payment of debt. In addition emphasis will be placed on latest legislation changes and court rulings to ensure that credit control and debt collection efforts are not fruitlessly wasted on these debtors.

The 2018/19 MTREF has been prepared on the basis of achieving an average debtors' collection rate of 40 percent on current billings. In addition, the collection of debt in excess of 90 days has been prioritised as a pertinent strategy in increasing the Municipality's cash levels. A service provider, to specifically deal with historical debt, is to be appointed.

### 2.6.2 Asset Management, Infrastructure Investment and Funding Policy

A proxy for asset consumption can be considered the level of depreciation each asset incurs on an annual basis. Preserving the investment in existing infrastructure needs to be considered a significant strategy in ensuring the future sustainability of infrastructure and the Municipality's revenue base.

Within the framework, the need for asset renewal was considered a priority and hence the capital programme was determined based on renewal of current assets versus new asset construction.

Further, continued improvements in technology generally allows many assets to be renewed at a lesser 'real' cost than the original construction cost. Therefore, it is considered prudent to allow for a slightly lesser continual level of annual renewal than the average annual depreciation. The Asset Management, Infrastructure and Funding Policy is therefore considered a strategic guide in ensuring a sustainable approach to asset renewal, repairs and maintenance and is utilised as a guide to the selection and prioritisation of individual capital projects. In addition the policy prescribes the accounting and administrative policies and procedures relating to property, plant and equipment (fixed assets).

#### 2.6.3 Supply Chain Management Policy

No changes were made to the existing Supply Chain Management Policy.

## 2.6.4 Budget and Virement Policy

The Budget and Virement Policy aims to empower senior managers with an efficient financial and budgetary amendment and control system to ensure optimum service delivery within the legislative framework of the MFMA and the Municipality's system of delegations. With the implementation of mSCOA, virements from repairs and maintenance to operating expenditure will not be possible. This is to improve the municipality's ration to Property, plant and equipment or total operating expenditure, which has been below the recommended threshold in recent years.

# 2.6.5 Cash Management and Investment Policy

No changes were made to the Municipality's Cash Management and Investment Policy. The aim of the policy is to ensure that the Municipality's surplus cash and investments are adequately managed, especially the funds set aside for the cash backing of certain reserves.

#### 2.6.6 Tariff Policy

The Municipality's tariff policy provide a broad framework within which the Council can determine fair, transparent and affordable charges that also promote sustainable service delivery. The policy have been approved on various dates and a consolidated tariff policy is envisaged to be compiled for ease of administration and implementation over the next two years.

## 2.7 Overview of budget assumptions

#### 2.7.1 External factors

Owing to the economic slowdown, financial resources are limited. This has resulted in declining cash inflows. This together with the increase in the Value Added Tax rate has necessitated restrained expenditure to ensure that cash outflows remain within the affordability parameters of the Municipality's finances.

#### 2.7.2 General inflation outlook and its impact on the municipal activities

There are five key factors that have been taken into consideration in the compilation of the 2018/19 MTREF:

- National Government macro economic targets;
- The general inflationary outlook and the impact on Municipality's residents and businesses;
- The impact of municipal cost drivers;
- The increase in prices for bulk electricity and water; and
- The increase in the cost of remuneration. The wage agreement negotiated by SALGBC.

#### 2.7.3 Collection rate for revenue services

The base assumption is that tariff and rating increases will increase at a rate slightly higher that CPI over the long term. It is also assumed that current economic conditions, and relatively controlled inflationary conditions, will continue for the forecasted term. The Collection rate has been budgeted at 40% of the Service Charges.

## 2.7.4 Salary increases

In the absence of a collective agreement regarding salaries/wages, the estimated salary increase is 7%, as budgeted for the 2018/19 financial year.

#### 2.7.5 Impact of national, provincial and local policies

Integration of service delivery between national, provincial and local government is critical to ensure focussed service delivery and in this regard various measures were implemented to align IDPs, provincial and national strategies around priority spatial interventions. In this regard, the following national priorities form the basis of all integration initiatives:

- Creating jobs;
- Infrastructure Development
- Enhancing education and skill development;
- Improving Health services;
- Rural development and agriculture; and
- Strengthening financial management in public sector

To achieve these priorities integration mechanisms are in place to ensure integrated planning and execution of various development programs. The focus will be to strengthen the link between policy priorities and expenditure thereby ensuring the achievement of the national, provincial and local objectives.

## 2.7.6 Ability of the municipality to spend and deliver on the programmes

It is estimated that a spending rate of 100 percent is achieved on operating expenditure and on the capital programme for the 2018/19 MTREF of which performance has been factored into the cash flow budget.

# 2.8 Overview of budget funding

## 2.8.1 Medium-term outlook: operating revenue

The following table is a breakdown of the operating revenue over the medium-term:

Table 16 Breakdown of the operating revenue over the medium-term

Description	Adjusted Budget 2017/18	Budget 2018/19	Budget 2019/20	Budget 2020/21
Grants & Subsidies Received - Capital	215 712 338,00	209 500 000,00	243 024 600,00	238 552 300,00
Grants & Subsidies Received - Operational Income for Agency Services	397 599 400,00 992 000,00	368 285 922,00 1 635 749,00	315 692 400,00	358 149 220,00
Interest Earned - External Investments	4 040 000,00	4 030 000,00	4 271 800,00	4 528 108,00
Interest Earned - Outstanding Other Revenue	15 386 333,00 901 575,00	24 018 138,67 1 190 718,00	25 459 226,99 539 540,00	26 986 780,61 571 912,00
Nett Service charges	135 396 290,00	159 854 419,80	163 370 349,65	173 172 570,63
Service Charges	164 266 959,00	349 694 314,80	364 446 323,55	386 313 102,96
Less: Free Basic Services	(28 870 669,00)	(189 694 315,00)	(201 075 973,90)	(213 140 532,33)
Less: Revenue Foregone	-	(145 580,00)	-	-
Grand Total	770 027 936,00	768 514 947,47	752 357 916,64	801 960 891,23

# 2.8.2 Medium-term outlook: capital revenue

The following table is a breakdown of the funding composition of the 2017/18 medium-term capital programme:

Table 17 Sources of capital revenue over the MTREF

Source of Funding	Budget 2018/19	Budget 2019/20	Budget 2020/21
National Government	179 085 416,00	243 353 075,00	238 899 969,00
Provincial Government	40 000 000,00		
Internally generated funds	6 436 718,00	132 500,00	140 450,00
	225 522 134,00	243 485 575,00	239 040 419,00

The capital programmes are funded from National and Provincial Grants and transfers, as well as internally generated funds. Internally generated funds comprise of Water and Sanitation Service Charges.

The Municipal Infrastructure Grant funding are distributed as follows:

Expenditure Classification	Top Slice	Projects	Total
Capital Expenditure	295 416,00	110 500 000,00	110 795 416,00
Operational Expenditure	6 758 584,00	36 000 000,00	42 758 584,00
	7 054 000,00	146 500 000,00	153 554 000,00

## 2.8.3 Cash Flow Management

Cash flow management and forecasting is a critical step in determining if the budget is funded over the medium-term. The table below is consistent with international standards of good financial management practice and also improves understandability for councillors and management. Some specific features include:

- Clear separation of receipts and payments within each cash flow category;
- Clear separation of capital and operating receipts from government, which also enables cash
  from 'Ratepayers and other' to be provide for as cash inflow based on actual performance. In
  other words the actual collection rate of billed revenue., and
- Separation of borrowing and loan repayments (no set-off), to assist with MFMA compliance assessment regarding the use of long term borrowing (debt).

Table 18 MBRR NT A7 - Budget cash flow statement

DC14 Joe Ggabi - Table A7 Budgeted Cash Flows

Description	Ref	2014/15	2015/16	2016/17		Current Ye	ar 2017/18			ledium Term R Inditure Frame	
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
CASH FLOW FROM OPERATING ACTIVITIES											
Receipts											
Property rates					-	-	-	-	-	-	-
Service charges		5 409	45 000	25 906	101 604	53 342	53 342	53 342	63 942	65 348	69 269
Other rev enue					1 389	1 894	1 894	1 894	2 826	540	572
Gov ernment - operating	1	300 805	285 698	267 354	355 444	396 599	396 599	396 599	368 286	313 378	355 701
Gov emment - capital	1	129 947	203 357	309 781	254 155	213 000	213 000	213 000	209 500	243 025	238 552
Interest		9 709	4 300	3 309	4 040	4 040	4 040	4 040	13 637	14 455	15 323
Dividends					-	-	-	-	_	-	-
Payments											
Suppliers and employ ees		(339 591)	(385 124)	(375 616)	(437 074)	(427 839)	(427 839)	(427 839)	(412 556)	(370 540)	(408 770)
Finance charges		(852)	(1 756)	(5 916)	-	-	-	-	(3 097)	(3 282)	(3 479)
Transfers and Grants	1				(16 505)	(11 825)	(11 825)	(11 825)	(9 305)	(9 361)	(9 647)
NET CASH FROM/(USED) OPERATING ACTIVIT	ES	105 427	151 474	224 819	263 054	229 211	229 211	229 211	233 234	253 563	257 521
CASH FLOWS FROM INVESTING ACTIVITIES					***************************************						
Receipts											
Proceeds on disposal of PPE					-	_	-	_	_	_	_
Decrease (Increase) in non-current debtors					_	_	_	_	_	_	_
Decrease (increase) other non-current receivable	S				_	_	_	_	_	_	_
Decrease (increase) in non-current investments					-	-	-	-	-	_	_
Payments											
Capital assets		(127 026)	(179 638)	(227 355)	(258 546)	(218 489)	(218 489)	(218 489)	(225 522)	(243 486)	(239 040)
NET CASH FROM/(USED) INVESTING ACTIVITIE	S	(127 026)	(179 638)	(227 355)	(258 546)	(218 489)	(218 489)	(218 489)	(225 522)	(243 486)	(239 040)
CASH FLOWS FROM FINANCING ACTIVITIES								,			
Receipts											
Short term loans					_	_	-	_	_	_	_
Borrowing long term/refinancing					_	_	_	_	_	_	_
Increase (decrease) in consumer deposits		34	22	44	_	_	_	_	_	_	_
Payments		•		**							
Repay ment of borrowing		17 134	(3 228)	(3 354)	(4 026)	(4 026)	(4 026)	(4 026)	(5 905)	(3 221)	(3 933)
NET CASH FROM/(USED) FINANCING ACTIVITI	ES	17 168	(3 207)	(3 310)	(4 026)	(4 026)	(4 026)	(4 026)	(5 905)	(3 221)	(3 933)
NET INCREASE/ (DECREASE) IN CASH HELD		(4 431)	(31 370)	(5 845)	482	6 696	6 696	6 696	1 807	6 857	14 548
Cash/cash equivalents at the year begin:	2	38 223	33 792	2 422	(3 488)	(3 488)	(3 488)		3 209	5 016	11 872
Cash/cash equivalents at the year end:	2	33 792	2 422	(3 424)	(3 006)	3 209	3 209	3 209	5 016	11 872	26 420

#### 2.8.4 Cash Backed Reserves/Accumulated Surplus Reconciliation

This following table meets the requirements of MFMA Circular 72 which deals with the funding of a municipal budget in accordance with sections 18 and 19 of the MFMA. The table seeks to answer three key questions regarding the use and availability of cash:

- What are the predicted cash and investments that are available at the end of the budget year?
- How are those funds used?
- What is the net funds available or funding shortfall?

A surplus would indicate the cash-backed accumulated surplus that was/is available. A shortfall (applications > cash and investments) is indicative of non-compliance with section 18 of the MFMA requirement that the municipality's budget must be 'funded'.

Non-compliance with section 18 is assumed because a shortfall would indirectly indicate that the annual budget is not appropriately funded (budgeted spending is greater than funds available or to be collected). It is also important to analyse trends to understand the consequences, e.g. the budget year might indicate a small surplus situation, which in itself is an appropriate outcome, but if in prior years there were much larger surpluses then this negative trend may be a concern that requires closer examination.

Table 19 MBRR NT A8 - Cash backed reserves/accumulated surplus reconciliation

DC14 Joe Ggabi - Table A8 Cash backed reserves/accumulated surplus reconciliation

Description	Ref	2014/15	2015/16	2016/17		Current Ye	ar 2017/18			edium Term F nditure Frame	
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year
		Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2018/19	+1 2019/20	+2 2020/21
Cash and investments available											
Cash/cash equivalents at the year end	1	33 792	2 422	(3 424)	(3 006)	3 209	3 209	3 209	5 016	11 872	26 420
Other current investments > 90 days		(0)	-	(64)	5 909	0	0	0	0	0	0
Non current assets - Investments	1	3 289	3 384	3 478	3 305	3 305	3 305	3 305	3 305	3 305	3 305
Cash and investments available:		37 081	5 805	(10)	6 208	6 514	6 514	6 514	8 321	15 178	29 725
Application of cash and investments										•	
Unspent conditional transfers		-	-	-	1 006	1 006	1 006	1 006	_	-	_
Unspent borrowing		-	-	-	-	-	-		-	-	-
Statutory requirements	2										
Other working capital requirements	3	(2 527)	(36 490)	(33 288)	(12 000)	(13 585)	(13 585)	(13 585)	(38 583)	(58 075)	(71 656)
Other provisions									22 922	18 922	5 922
Long term investments committed	4	-	-	-	-	-	-	-	-	-	-
Reserves to be backed by cash/investments	5								(5 000)		-
Total Application of cash and investments:		(2 527)	(36 490)	(33 288)	(10 994)	(12 579)	(12 579)	(12 579)	(20 660)	(39 152)	(65 733)
Surplus(shortfall)		39 608	42 295	33 278	17 202	19 093	19 093	19 093	28 981	54 330	95 459

#### 2.8.5 Funding compliance measurement

National Treasury requires that the municipality assess its financial sustainability against fourteen different measures that look at various aspects of the financial health of the municipality. These measures are contained in the following table. All the information comes directly from the annual budgeted statements of financial performance, financial position and cash flows. The funding compliance measurement table essentially measures the degree to which the proposed budget complies with the funding requirements of the MFMA. Each of the measures is discussed below.

#### 2.8.5.1 Cash/cash equivalent position

The Municipality's forecast cash position was discussed as part of the budgeted cash flow statement. A 'positive' cash position, for each year of the MTREF would generally be a minimum requirement, subject to the planned application of these funds such as cash-backing of reserves and working capital requirements.

If the municipality's forecast cash position is negative, for any year of the medium term budget, the budget is very unlikely to meet MFMA requirements or be sustainable and could indicate a risk of non-compliance with section 45 of the MFMA which deals with the repayment of short term debt at the end of the financial year.

## 2.8.5.2 Cash plus investments less application of funds

The purpose of this measure is to understand how the municipality has applied the available cash and investments as identified in the budgeted cash flow statement. The reconciliation is intended to be a relatively simple methodology for understanding the budgeted amount of cash and investments available with any planned or required applications to be made. This has been extensively discussed above.

#### 2.8.5.3 Monthly average payments covered by cash or cash equivalents

The purpose of this measure is to understand the level of financial risk should the municipality be under stress from a collection and cash in-flow perspective. Regardless of the annual cash position an evaluation should be made of the ability of the Municipality to meet monthly payments as and when they fall due. It is especially important to consider the position should the municipality be faced with an unexpected disaster that threatens revenue collection such as rate boycotts. As indicated above the Municipality aims to achieve at least one month's cash coverage in the medium term, and then gradually move towards two months coverage. This measure will have to be carefully monitored going forward.

#### 2.8.5.4 Surplus/deficit excluding depreciation offsets

The main purpose of this measure is to understand if the revenue levels are sufficient to conclude that the community is making a sufficient contribution for the municipal resources consumed each year. An 'adjusted' surplus/deficit is achieved by offsetting the amount of depreciation related to externally funded assets. Municipalities need to assess the result of this calculation taking into consideration its own circumstances and levels of backlogs. If the outcome is a deficit, it may indicate that rates and service charges are insufficient to ensure that the community is making a sufficient contribution toward the economic benefits they are consuming over the medium term.

It needs to be noted that a surplus does not necessarily mean that the budget is funded from a cash flow perspective and the first two measures in the table are therefore critical.

## Table 20 MBRR NT SA10 - Funding compliance measurement

#### DC14 Joe Gqabi Supporting Table SA10 Funding measurement

Description	MFMA	Ref	2014/15	5 2015/16 2016/17 Current Year 2017/18						2018/19 Medium Term Revenue & Expenditure Framework			
резоприон	section	INCI	Audited	Audited	Audited	Original	Adjusted	Full Year	Pre-audit	Budget Year	Budget Year	Budget Year	
			Outcome	Outcome	Outcome	Budget	Budget	Forecast	outcome	2018/19	+1 2019/20	+2 2020/21	
Funding measures													
Cash/cash equivalents at the year end - R'000	18(1)b	1	33 792	2 422	(3 424)	(3 006)	3 209	3 209	3 209	5 016	11 872	26 420	
Cash + investments at the yr end less applications - R'000	18(1)b	2	(64 951)	(35 392)	(71 487)	17 202	19 093	19 093	19 093	28 981	54 330	95 459	
Cash year end/monthly employee/supplier payments	18(1)b	3	1,2	0,1	(0,2)	(0,1)	0,1	0,1	0,1	0,1	0,3	0,7	
Surplus/(Deficit) excluding depreciation offsets: R'000	18(1)	4	51 470	179 628	220 106	245 231	234 340	234 340	234 340	199 690	233 740	236 283	
Service charge rev % change - macro CPIX target ex clusive	18(1)a,(2)	5	(6,0%)	(6,1%)	(16,8%)	41,7%	(6,0%)	(6,0%)	(6,0%)	12,1%	(3,8%)	0,0%	
Cash receipts % of Ratepayer & Other revenue	18(1)a,(2)	6	5,6%	37,2%	19,4%	68,7%	36,2%	36,2%	36,2%	35,8%	34,8%	34,8%	
Debt impairment expense as a % of total billable revenue	18(1)a,(2)	7	89,0%	56,1%	41,1%	15,4%	15,4%	15,4%	15,4%	46,9%	48,7%	48,7%	
Capital payments % of capital expenditure	18(1)c;19	8	100,1%	100,0%	100,0%	100,0%	141,9%	141,9%	100,0%	100,0%	100,0%	100,0%	
Borrowing receipts % of capital expenditure (excl. transfers)	18(1)c	9	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	
Grants % of Govt. legislated/gazetted allocations	18(1)a	10	0,0%	0,0%	0,0%					0,0%	0,0%	0,0%	
Current consumer debtors % change - incr(decr)	18(1)a	11	0,0%	117,6%	74,6%	(31,6%)	0,0%	0,0%	0,0%	25,8%	19,8%	17,4%	
Long term receiv ables % change - incr(decr)	18(1)a	12	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	
R&M % of Property Plant & Equipment	20(1)(vi)	13	1,2%	0,4%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	
Asset renewal % of capital budget	20(1)(vi)	14	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	0,0%	

#### 2.8.5.5 Debt impairment expense as a percentage of billable revenue

This factor measures whether the provision for debt impairment is being adequately funded and is based on the underlying assumption that the provision for debt impairment (doubtful and bad debts) has to be increased to offset under-collection of billed revenues. Considering the debt incentive scheme and the municipality's revenue management strategy's objective to collect outstanding debtors of 90 days, the provision is well within the accepted leading practice.

#### 2.8.5.6 Capital payments percentage of capital expenditure

The purpose of this measure is to determine whether the timing of payments has been taken into consideration when forecasting the cash position. The municipality aims to keep this as low as possible through strict compliance with the legislative requirement that creditors be paid within 30 days.

#### 2.8.5.7 Transfers/grants revenue as a percentage of Government transfers/grants available

The purpose of this measurement is mainly to ensure that all available transfers from national and provincial government have been budgeted for. A percentage less than 100 percent could indicate that not all grants as contained in the Division of Revenue Act (DoRA) have been budgeted for. The Municipality has budgeted for all transfers.

#### 2.8.5.8 Repairs and maintenance expenditure level

This measure must be considered important within the context of the funding measures criteria because a trend that indicates insufficient funds are being committed to asset repair could also indicate that the overall budget is not credible and/or sustainable in the medium to long term because the revenue budget is not being protected.

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#### 2.8.5.9 Asset renewal/rehabilitation expenditure level

This measure has a similar objective to aforementioned objective relating to repairs and maintenance. A requirement of the detailed capital budget (since MFMA Circular 28 which was issued in December 2005) is to categorise each capital project as a new asset or a existing asset renewal/upgrading project. The objective is to summarise and understand the proportion of budgets being provided for new assets and also asset sustainability. A declining or low level of renewal funding may indicate that a budget is not credible and/or sustainable and future revenue is not being protected, similar to the justification for 'repairs and maintenance' budgets.

# 2.9 Expenditure on grants and reconciliations of unspent funds

## Table 21 MBRR SA19 - Expenditure on transfers and grant programmes

DC14 Joe Gqabi - Supporting Table SA19 Expenditure on transfers and grant programme

Description	Ref	2014/15	2015/16	2016/17	Cui	rrent Year 2017	/18		ledium Term R nditure Frame	
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
		Outcome	Outcome	Outcome	Budget	Budget	Forecast	2018/19	+1 2019/20	+2 2020/21
EXPENDITURE:	1									
Operating expenditure of Transfers and Grants										
National Government:		-	-	-	302 887	344 042	344 042	311 496	315 321	357 756
Local Government Equitable Share		***************************************	***************************************		239 160	239 160	239 160	258 283	273 008	295 103
Road Asset Management Systems Grant [Sch			for IOahadula	-D1	2 180	2 180 2 227	2 180	2 185	2 314	2 448
Ex panded Public Works Programme Integrated Local Government Financial Management Gra			les (Schedule)	овј	2 227 1 250	1 250	2 227 1 250	2 254 1 320	1 785	- 1 510
Municipal Infrastructure Grant [Schedule 5B]	[c	ornedule obj			56 070	97 225	97 225	43 054	37 843	58 302
LG Seta					2 000	2 000	2 000	400	371	393
0								4 000	-	-
Provincial Government:		_	_	_	52 557	53 557	53 557	55 360	_	_
Department of Environmental Affairs					38 000	38 000	38 000	15 160	-	-
Department of Roads and Public Works					11 600	11 600	11 600	40 200	-	-
DTI					957	957	957			
IDC - JoGEDA					2 000	3 000	3 000			
0										
District Municipality:		-	-	-	_	-	-	-	-	-
[insert description]										
Other grant providers:		-	-	-	-	-	-	1 430	371	393
Private Enterprises								1 430	371	393
Total operating expenditure of Transfers and G	rants	_	_	_	355 444	397 599	397 599	368 286	315 692	358 149
Capital expenditure of Transfers and Grants										
National Government:		_	_	_	174 155	135 712	135 712	169 500	243 025	238 552
Municipal Infrastructure Grant [Schedule 5B]					103 655	65 212	65 212	110 500	119 025	107 732
Regional Bulk Infrastructure Grant (Schedule 5	,				6 000	6 000	6 000	-	40 000	42 200
Water Services Infrastructure Grant [Schedule	5B]				64 500	64 500	64 500	59 000	84 000	88 620
Other capital transfers/grants [insert desc]										
Other capital transfers/grants [insert desc]  Provincial Government:		_	-	-	80 000	80 000	80 000	40 000	-	_
		-	_	_	<b>80 000</b> 80 000	80 000 80 000	80 000 80 000	40 000 40 000	_	-
Provincial Government:		-	-	-						_ 
Provincial Government: Provincial Treasury					80 000	80 000	80 000	40 000	-	-
Provincial Government:  Provincial Treasury  District Municipality:					80 000	80 000	80 000	40 000	-	-
Provincial Government:  Provincial Treasury  District Municipality:					80 000	80 000	80 000	40 000	-	-
Provincial Government: Provincial Treasury  District Municipality: [insert description]		_	-	_	80 000	80 000	80 000	40 000	-	-
Provincial Government:  Provincial Treasury  District Municipality:  [insert description]  Other grant providers:	ıts	_	-	_	80 000	80 000	80 000	40 000	-	-

# 2.10 Contracts having future budgetary implications

In terms of the Municipality's Supply Chain Management Policy, no contracts are awarded beyond the medium-term revenue and expenditure framework (three years). In ensuring adherence to this contractual time frame limitation, all reports submitted to either the Bid Evaluation and Adjudication Committees must obtain formal financial comments from the Financial Management Division of the Treasury Department.

## 2.11 Capital expenditure details

The following tables present details of the Municipality's capital expenditure programme.

#### Table 22 2018/19 Capital expenditure by asset class

DC14 Joe Gqabi - Table A9 Asset Management

Description	Ref	2014/15	2015/16	2016/17	Cui	rent Year 2017	/18		ledium Term R nditure Frame	
thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2018/19	Budget Year +1 2019/20	Budget Yea
APITAL EXPENDITURE						J				
Total New Assets	1	126 932	179 638	227 355	106 191	64 890	64 890	63 316	85 564	90 27
Roads Infrastructure		-	-	-	-	-	-	-	-	-
Storm water Infrastructure		-	-	-	-	-	-	-	-	
Electrical Infrastructure		-	-	-	-	-	-	-	-	
Water Supply Infrastructure		114 374	162 383	225 949	78 000	36 845	36 845	59 000	84 000	88 6
Sanitation Infrastructure		-	16 784	-	23 800	23 800	23 800	-	-	
Solid Waste Infrastructure		-	-	-	-	-	-	-	-	
Rail Infrastructure		-	-	-	-	-	-	-	-	
Coastal Infrastructure		-	-	-	-	-	-	_	-	
Information and Communication Infrastructure		-	-	-	-	-	-	-	-	
Infrastructure		114 374	179 167	225 949	101 800	60 645	60 645	59 000	84 000	88 6
Community Facilities		-	-	-	1 000	1 000	1 000	_	-	
Sport and Recreation Facilities		-	-	-	-	-	-	-	-	
Community Assets		-	-	-	1 000	1 000	1 000	-	-	
Heritage Assets		-	-	-	-	-	-	-	-	
Revenue Generating		-	-	-	-	-	-	-	-	
Non-revenue Generating		-	-	-	-	-	-	-	-	
Investment properties		-	-	-	-	-	-	-	-	
Operational Buildings		-	-	-	-	-	-	-	-	
Housing		-	-	-	-	-	-	-	-	
Other Assets		12 558	471	1 405	-	-	-	-	-	
Biological or Cultivated Assets		-	-	-	-	-	-	-	-	
Serv itudes		-	-	-	-	-	-	-	-	
Licences and Rights		-	-	-	646	-	-	230	32	
Intangible Assets		-	-	-	646	-	-	230	32	
Computer Equipment		-	-	-	755	975	975	991	1 432	15
Furniture and Office Equipment		-	-	-	390	280	280	95	101	1
Machinery and Equipment		-	-	-	500	1 000	1 000	_	-	
Transport Assets		_	_	_	1 100	990	990	3 000	_	
Libraries		_	_	_	_	_	_	_	_	
Zoo's, Marine and Non-biological Animals				_		_	_			

# Joe Gqabi District Municipality – 2018/19 FINAL Budget MTREF (for Approval by Council) (31 May 2018)

Description	Ref	2014/15	2015/16	2016/17	Cu	rrent Year 2017	7/18		edium Term R nditure Frame	
D the constant		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
R thousand		Outcome	Outcome	Outcome	Budget	Budget	Forecast	2018/19	+1 2019/20	+2 2020/21
Total Upgrading of Existing Assets	6	-	-	-	-	-	-	146 500	159 025	149 932
Roads Infrastructure		-	-	-	-	-	-	-	-	-
Storm water Infrastructure		-	-	-	-	-	-	-	-	_
Electrical Infrastructure		-	-	_	-	_	_	-	-	_
Water Supply Infrastructure		-	-	-	-	_	_	88 567	131 025	134 200
Sanitation Infrastructure		-	-	-	-	_	-	57 933	28 000	15 732
Solid Waste Infrastructure		-	-	-	-	-	_	-	-	-
Rail Infrastructure		-	-	-	-	_	_	-	-	_
Coastal Infrastructure		-	-	-	-	_	-	-	-	-
Information and Communication Infrastructure		-	-	-	-	_	_	-	-	_
Infrastructure		-	-	-	-	-	-	146 500	159 025	149 932
Community Facilities		-	-	-	-	_	_	-	-	_
Sport and Recreation Facilities		-	-	-	-	-	-	-	-	_
Community Assets		-	-	-	-	-	-	-	-	-
Heritage Assets		-	-	-	-	-	-	-	-	-
Revenue Generating		-	-	-	-	-	-	-	-	_
Non-rev enue Generating		-	-	-	-	-	-	-	-	-
Investment properties		-	-	-	-	-	-	-	-	-
Operational Buildings		-	-	-	-	-	-	-	-	-
Housing		-	-	-	-	-	-	-	-	-
Other Assets		-	-	-	-	-	-	-	-	-
Biological or Cultivated Assets		-	-	-	-	-	-	-	-	-
Servitudes		-	-	-	-	-	-	-	-	-
Licences and Rights		-	-	-	-	-	-	-	-	-
Intangible Assets		-	-	-	-	-	-	-	-	-
Computer Equipment		-	-	-	-	_	_	-	_	-
Furniture and Office Equipment		-	-	-	-	_	-	-	-	-
Machinery and Equipment		-	-	-	-	_	-	-	_	-
Transport Assets		_	_	_	_	_	-	_	_	_
Libraries		_	_	_	_	_	_	_	_	_
Zoo's, Marine and Non-biological Animals		_	_	_	_	_	_	_	-	_

Description	Ref	2014/15	2015/16	2016/17	Cu	rrent Year 2017	7/18		ledium Term F enditure Frame	
R thousand		Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Budget Year 2018/19	Budget Year +1 2019/20	Budget Year +2 2020/21
Total Capital Expenditure	4									
Roads Infrastructure		-	-	-	-	-	-	-	-	-
Storm water Infrastructure		-	-	-	-	-	-	-	-	-
Electrical Infrastructure		-	-	-	-	-	-	-	-	-
Water Supply Infrastructure		114 374	162 383	225 949	78 000	36 845	36 845	147 567	215 025	222 820
Sanitation Infrastructure		-	16 784	-	23 800	23 800	23 800	57 933	28 000	15 732
Solid Waste Infrastructure		-	-	-	-	-	-	-	-	-
Rail Infrastructure		-	-	-	-	-	-	-	-	-
Coastal Infrastructure		-	-	-	-	-	-	-	-	-
Information and Communication Infrastructure		-	-	-	-	-	-	-	-	-
Infrastructure		114 374	179 167	225 949	101 800	60 645	60 645	205 500	243 025	238 552
Community Facilities		-	-	-	1 000	1 000	1 000	_	-	-
Sport and Recreation Facilities		-	-	-	-	-	-	_	-	-
Community Assets		-	-	-	1 000	1 000	1 000	-	-	-
Heritage Assets		-	-	-	-	-	-	-	-	-
Revenue Generating		-	-	-	-	-	-	_	-	-
Non-revenue Generating		-	-	-	-	-	-	_	-	-
Investment properties		-	-	-	-	-	-	_	-	-
Operational Buildings		-	-	-	-	-	-	_	_	_
Housing		-	-	-	-	-	-	_	-	-
Other Assets		-	-	-	-	-	-	-	-	-
Biological or Cultivated Assets		-	-	-	-	-	-	_	-	-
Servitudes		-	-	-	-	-	_	_	_	_
Licences and Rights		-	-	-	646	-	_	230	32	34
Intangible Assets		-	-	-	646	-	-	230	32	34
Computer Equipment		_	_	_	755	975	975	991	1 432	1 518
Furniture and Office Equipment		_	-	_	390	280	280	95	101	107
Machinery and Equipment		-	-	-	500	1 000	1 000	-	-	-
Transport Assets		-	-	_	1 100	990	990	3 000	_	_
Libraries		-	-	_	_	_	_	_	-	_
Zoo's, Marine and Non-biological Animals		-	-	-	-	_	-	_	-	_
TOTAL CAPITAL EXPENDITURE - Asset class		126 932	179 638	227 355	106 191	64 890	64 890	209 816	244 589	240 211

Description	Ref	2014/15	2015/16	2016/17	Cui	rrent Year 2017	7/18		edium Term R nditure Frame	
R thousand		Audited	Audited	Audited	Original	Adjusted	Full Year	Budget Year	Budget Year	Budget Year
		Outcome	Outcome	Outcome	Budget	Budget	Forecast	2018/19	+1 2019/20	+2 2020/21
ASSET REGISTER SUMMARY - PPE (WDV)	5									
Roads Infrastructure										
Storm water Infrastructure										
Electrical Infrastructure										
Water Supply Infrastructure		1 097 536	1 032 652	1 124 984	208 555	208 555	208 555	157 567	195 025	202 820
Sanitation Infrastructure		224 400	427 112	517 006	45 600	45 600	45 600	47 933	48 000	35 732
Solid Waste Infrastructure										
Rail Infrastructure										
Coastal Infrastructure										
Information and Communication Infrastructure										
Infrastructure		1 321 936	1 459 764	1 641 989	254 155	254 155	254 155	205 500	243 025	238 552
Community Facilities					1 000	1 000	1 000			
Sport and Recreation Facilities										
Community Assets		-		-	1 000	1 000	1 000	-	-	-
Heritage Assets										
Revenue Generating		2 575	2 534	2 277						
Non-rev enue Generating										
Investment properties		2 575	2 534	2 277	-	-	-	-	-	-
Operational Buildings		37 246	33 018	29 136						
Housing										
Other Assets		37 246	33 018	29 136	_	_	_		-	_
Biological or Cultivated Assets										
Servitudes										
Licences and Rights		1 799	1 349	901	646	646	646	230	32	34
Intangible Assets		1 799	1 349	901	646	646	646	230	32	34
Computer Equipment					755	755	755	991	1 432	1 518
Furniture and Office Equipment					390	390	390	95	101	107
Machinery and Equipment					500	500	500	33	101	107
· · · ·						_		2 000		
Transport Assets Libraries					1 100	1 100	1 100	3 000	_	-
Zoo's, Marine and Non-biological Animals	I.	4 262 550	4 AND DE	4 674 500	DEO EAC	JEO EAC	<b>JE0 EA</b> P	200 046	244 500	240 244
TOTAL ASSET REGISTER SUMMARY - PPE (WDV)	5	1 363 556	1 496 665	1 674 303	258 546	258 546	258 546	209 816	244 589	240 211

## 2.12 Legislation compliance status

Compliance with the MFMA implementation requirements have been substantially adhered to through the following activities:

## 1. In year reporting

Reporting to National Treasury in electronic format was fully complied with on a monthly basis. Section 71 reporting to the Executive Mayor (within 10 working days) has progressively improved and includes monthly published financial performance on the Municipality's website.

#### 2. Internship programme

The Municipality is participating in the Municipal Financial Management Internship programme and is intending to employ interns to undergo training in various divisions of the Budget and Treasury Office.

## 3. Budget and Treasury Office

The Budget and Treasury Office has been established in accordance with the MFMA.

#### 4. Audit Committee

An Audit Committee has been established and is fully functional.

## 5. Service Delivery and Implementation Plan

The detail SDBIP document is at a draft stage and will be finalised after approval of the 2018/19 MTREF on 27 March 2018 directly aligned and informed by the 2018/19 MTREF.

#### 6. Annual Report

Annual report has been compiled in terms of the MFMA and National Treasury requirements.

#### 7. MFMA Training

The MFMA training module in electronic format is presented at the Municipality's internal centre and training is ongoing.

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